APPENDIX 2

RECOMMENDATIONS ON REPRESENTATIONS IN DOCUMENT ORDER DEVELOPER CONTRIBUTIONS TOWARDS AFFORDABLE HOUSING

Consulting: 15-06-2007 - 27-07-2007

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
Developer Contributions Towards Affordable Housing Supplementary Planning Document - Consultation Dr	186 Mr Ian Baker (Covington Parish Meeting)	4223 Observations	in the village or rural	affordable housing in the village or rural setting.	The document does address affordable housing in village and rural settings. The requirement for affordable housing in settlements of 3,000 population applies to all sites.
Developer Contributions Towards Affordable Housing Supplementary Planning Document - Consultation Dr	323 Mr Stephen Dartford (Fenstanton Parish Council)	4224 Observations	How will developments of 2 dwellings 'produce' the affordable house?	Fenstanton with its population of approximately 2500, under the 3000 mark, has over the recent years had large developments of 100 plus dwellings which carried the 40% target	In villages as small as this, it is expected that there will be an affordable housing component on all developments where the % requirement results in more than one dwelling – i.e. at least 3 dwellings will be needed in the development.

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				for affordable housing. The village has also had smaller developments of 2 or more dwellings, i.e. The Bumbles, Grove House, Lyndhurst and 14-16 Bell Lane, falling into this category. Will developments of this size also be subject to a 40% target? If this is the case how will developments of 2 dwellings 'produce' the affordable house? Where will it be built? How will the system work? Will the selling price of the new dwellings be a factor in the equation?	The system will work in the same way as the larger developments in settlements with a population of over 3,000.
Developer Contributions Towards Affordable Housing Supplementary Planning Document - Consultation Dr	323 Mr Stephen Dartford (Fenstanton Parish Council)	4227 Observations	As and when affordable homes become available in the village, priority should be given to local people enabling them to remain within their community. Should people wish to move from outside	Parish Council feels that, as and when these	The council's housing register identifies people in priority need and housing is allocated on this basis, but this is not a matter for this planning document.

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
			the area the 'swop' system should be applied.	remain within their community. Should people wish to move from outside the area the 'swop' system should be applied.	
Developer Contributions Towards Affordable Housing Supplementary Planning Document - Consultation Dr	Ms Karen Cameron (Huntingdon Town Council) 398 Ms Karen Cameron (Huntingdon Town Council)	4369 Object	Opposed to the principle of mixed housing and should avoid trying to recreate the social engineering exercises of the 1970's, which clearly failed. Schemes such as Equity Share could make purchasing viable while at the same time releasing rental homes for those who are living on benefit or with income levels too low to consider purchase.	The Council is opposed to the principle of mixed housing and believes we should avoid trying to recreate the social engineering exercises of the 1970's, which clearly failed. Putting homes such as those, for example, in The Whaddons alongside those in, for example, The Grove is simple not going to work for either social group. The Council believes that the statement in 5.3 may be true, in that there is a need for 585 units of social housing per year, but some of this could be met by building more units of affordable housing for purchase by lower income families, who rent because buying is beyond their reach.	As discussed in 6 of the draft document (The Council's Housing Strategy), some intermediate housing such as equity share is envisaged, but socially rented housing is required to meet the high levels of housing need. Policy SAH/5 sets a priority order of 70% social rented housing and 30% intermediate housing.

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				Schemes such as Equity Share could make purchasing viable for this group, while at the same time releasing rental homes for those who are living on benefit or with income levels too low to consider purchase.	
Developer Contributions Towards Affordable Housing Supplementary Planning Document - Consultation Dr	Mr Paul Cronk (HBF)	4377 Other	A Strategic Housing Market Assessment is required in accordance with national policy. The precise percentage of affordable housing in a development should be a matter for negotiation. Policy should be set out in a Development Plan Document, not an SPD.	General: National policy The Council will now need to take on board the full implications and	The Council commissioned a Housing Needs Study in 2002, and this was updated in 2006. This provided sufficient information to inform the policies of SPD. A Strategic Housing Market Assessment is currently in preparation and will be taken into account when the policies on affordable housing are considered again in the development of the Core Strategy, following which it is intended that the SPD will be revised. It is accepted that the precise requirement for affordable housing will be a matter for negotiation in respect of a Section 106 agreement. The SPD provides policy guidance for the Council in making development control

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				Annex c of PPS3 states that "Strategic Housing Market Assessments and Strategic Land Availability Assessments are an important part of the policy process. They provide information on the level of need and demand for housing and the opportunities that exist to meet it. Assessments should be prepared collaboratively with stakeholders. Where two or more Local Authorities form a housing market area, Local Planning Authorities should work together either by preparing joint assessments or by ensuring consistency in methodology. Practice guidance will set out detailed methodologies for carrying out these assessments. A Strategic Housing Market Assessment should:	decisions. To clarify the requirements and the situation regarding the relationship of this SPD with saved policies it is proposed to amend Policy SAH/1 and the supporting text in paragraphs 7.2 to 7.7 as follows: 'Within the Cambridge Sub-Region the Council will seek 40% or more Affordable Housing on sites of 15 dwellings or more in settlements of 3,000 or more population (or 0.5ha irrespective of the number of dwellings) and on all sites in settlements of 3,000 population or less. In the remainder of the District the Council will seek 29% Affordable Housing using the same thresholds. In all cases the effect of such provision upon the commercial viability of development will be taken into account. 7.2 The Huntingdonshire Local Plan

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				Estimate housing need	Alteration 2002 is part of the
				and demand in terms of	statutory Development Plan
				affordable and market	for the District and its saved
				housing.	policies will apply until
					replaced by those in the
				 Determine how the 	Core Strategy of the Local
				distribution of need and	Development Framework.
				demand varies across	For the part of the District
				the plan area, for	outside of the Cambridge
				example, as between	Sub Region as shown on the
				the urban and rural	Map in Appendix 2, the
				areas.	Local Plan Alteration Policy
					AH4 target of 29% is the
				Consider future	unchanged requirement.
				demographic trends and	
				identify the	7.3 For that part of the
				accommodation	District within the Cambridge
				requirements of specific	Sub-Region, the
				groups such as,	requirement for Affordable
				homeless households,	Housing to be provided on
				Black and Minority	eligible sites is 40% or more.
				Ethnic groups, first time	This accords with the former
				buyers, disabled people,	Policy P9/1 of the
				older people, Gypsies	Cambridgeshire Structure
				and Travellers and	Plan which was based on
				occupational groups	evidence of housing needs.
				such as key workers,	This SPD was initially
				students and operational	drafted and consulted on
				defence personnel."	following the County Council
				Any affordable housing	issuing a Statement of
				requirement must seek	General Conformity
				to take on board the	(January 2006) which said
				overall viability of	that the Local Plan Alteration
					was not in conformity on this
				schemes (including the	

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				likely availability or not of grant funding) and will need to consider the full range of other planning gain requirements likely to be sought. Unrealistically high affordable housing requirements and very low site size thresholds could severely threaten overall housing delivery rates. The precise mix of affordable dwellings in any housing development should be a matter for negotiation between developers and the Council taking on board the latest information from the evidence base, the availability or not of grant funding, current market conditions, and the nature and characteristics of each site. It is not for the Council to seek to dictate a precise mix for all housing developments.	matter. 7.4 The need for a higher target than 29% is also shown in Policy H3 of the draft East of England Plan (RSS). The draft RSS is at an advanced stage of preparation with proposed changes having been published in December 2006 and further proposed changes in October 2007 with adoption expected early in 2008. Once adopted it will be part of the development plan. Policy H3 requires that delivery of affordable housing should be monitored against the expectation that some 35% of all housing coming forward over the entire region as a result of planning permissions granted after the adoption of the RSS are affordable. As Huntingdonshire, especially the part in the Cambridge sub-region, experiences more problems with affordability than many other parts of the region the target needs to be higher than 35% in order to meet above

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				affordable housing, and	the whole of the district, but
				it is not essential that all	at this stage the requirement
				affordable homes are	for 29% over the part
				offered under identical	outside of the Cambridge
				conditions;	sub-region is being
					maintained on the basis of
				 There are now far more 	the policies that existed at
				areas where local	the time that the SPD was
				,	drafted and consulted on.
				the planning system , to	The matter will be
				be thinking about	reconsidered, and the SPD
				provision of intermediate	revised, following the
				market housing;	completion of the Core
					Strategy and Strategic
				 There is increasing 	Housing Market
				acceptance of the need	Assessment.
				for more housing of all	
				tenures to be provided in	7.6 All requirements are
				many areas;	subject to the negotiation of
					agreements under s106 of
				There has been much	the Town and Country
				innovation from both the	Planning Act 1990. Other
				financial community and	contributions towards
				developers with regard	infrastructure and
				to affordable housing	restrictions on development
				provision;	may also be negotiated. In
					negotiating agreements, the
				There needs to be	commercial viability of the
				realistic affordable	development will be taken
				housing targets and	into account. Government
				thresholds given site	guidance in Circular 05/05
				viability, funding	states that decisions on the
				'cascade ' agreements in	lovor or continuations official
				case grant is not	be based on negotiation with
				provided;	developers over the level of

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				It is important that affordable housing provision should not be seen as the only possible solution for those who cannot afford to buy a home in the market; and Affordable housing is normally only viable when a subsidy is provided, usually the Housing Corporation National Affordable Housing Programme (NAHP).	contribution that can be demonstrated as reasonable to be made whilst still allowing development to take place. 7.7 The Local Plan Alteration 2002 Policy AH4 sets a site threshold of 25 dwellings or more (or 1 ha irrespective of the number of dwellings) in settlements larger than 3,000 population and to all sites regardless of size in settlements of 3,000 population or less. This policy applies equally to general needs housing developments and to specialist developments like retirement housing schemes. However, PPS3 in paragraph 29, states that the indicative minimum threshold is 15 dwellings and the indicative minimum density is 30 dwellings per hectare. The current threshold of 25 dwellings in settlements of over 3,000 population as set out in the LPA has now therefore been reduced to 15 as it has been superseded by more recent Government guidance. As

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
					15 dwellings equates to 0.5 ha at a density of 30 dwellings per hectare, the site size has also been reduced to 0.5 ha to reflect the current national indicative minimum density in paragraph 47 of PPS3.'
Developer Contributions Towards Affordable Housing Supplementary Planning Document - Consultation Dr	42 Mr Paul Cronk (HBF)	4378 Other	The SPD should clearly identify how it relates to, and is consistent with, the existing development plan.	The whole purpose of Supplementary Planning Documents is to amplify and expand upon the content of saved policies in an Adopted Local Plan or Development Plan Document. Therefore, its content has to fully accord with the specific policies in the adopted statutory Plan to which it relates. The document has to clearly show in full the individual adopted policies to which its content relates. This needs to be done in	The SPD clearly identifies the policies that it relates to in the existing development plan, and the way in which it is consistent with them. The SPD relates to Policy AH4 of the Local Plan Alteration 2002 as well as updated evidence of housing needs. Initially the SPD was also drafted on the basis of Policy 9/1 in the Structure Plan but this was not saved on 27 September 2007. Amendments have been made to the supporting text

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				to adopt the document as a SPD if it has been listed in their adopted	to explain the basis for the SPD. The content of the SPD is
				LDS.	appropriate, having considered relevant
				Planning Policy Statement 12 (PPS12) indicates that a SPD must be consistent with policies in the development plan documents or 'saved' Local Plan (para 2.43) and that whilst SPDs may contain policies which expand or supplement those policies, that SPDs should not include policies that should be subjected to proper independent scrutiny in accordance with	alternatives, and is founded upon a robust and credible evidence base.
				statutory procedures (par 2.44).	
				Whilst SPDs are not subject to independent examination, paragraph 4.39 in PPS12 Local Development Frameworks states that the underlying principles	
				the underlying principles of soundness remain	

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				applicable which includes that the content of the SPD should be appropriate, having considered relevant alternatives, and be founded upon a robust and credible evidence base.	
Developer Contributions Towards Affordable Housing Supplementary Planning Document - Consultation Dr	Mr Martin Page (D H Barford + Co.)	4408 Object	Increasing the level of affordable housing and lowering the threshold are not justified, will lead to an increase in housing costs and exacerbate the housing shortage. The SPD is not considered to be sound or 'fit for purpose'.	Having regard to the need to meet all sectors of housing need, including private market housing, the proposal to increase the level of affordable housing provision and lower the threshold is not justified when the perceived level of need has reduced substantially since the 2002 Housing Need Survey. The proposed strategy will only compound the Council's lack of delivery of private market units. This will in turn fuel an increase in housing costs and exacerbate the district's housing. For the above reasons the Council's Consultation SPD	The need for affordable housing has not reduced since 2002. The changes between the 2002 survey and the 2006 update are primarily due to changes in the methodology and the overall level of need remains very high. The thresholds have been set out in the development plan i.e. all sites in villages of less than 3,000 and in PPS3 i.e. in developments of over 15 houses. The proposal to increase the level of affordable housing provision applies only to the Cambridge sub-region.

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				document is not considered to be sound or meet the 'fit for purpose' approach.	

1 Purpose of this document

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
1.2 For Huntingdonshire District the relevant Development Plans are:	731 Persimmon Homes East Midlands (Persimmon Homes East Midlands) 730 Miss Sinead Morrissey (Pegasus Planning Group)	3817 Object	Consideration and reference should be made to the RSS including SoS changes.	The Affordable Housing Document has failed to consider the emerging RSS14: The East of England Plan. Despite the delay in the process of the RSS, the policies within the Plan and the SOS proposed changes should be considered and listed with the remainder of the documents in Paragraph 1.2 as the EEP is part of the emerging Development Framework for the area as stated in Paragraph 1.5.	Reference to the Regional Spatial Strategy and the Secretary of State's changes is made in Appendix 1 of the consultation draft. The consultation draft is consistent with the changes to the RSS which envisage that there will be an average of 35% affordable housing coming forward across the region. The reference to the RSS in paragraph 1.5 is considered appropriate as it is not currently part of the Development Plan listed in paragraph 1.2. It is proposed to amend a paragraph of the SPD to also refer to the draft RSS as follows: 7.4 The need for a higher target than 29% is also shown in Policy H3 of the draft East of England Plan (RSS). The draft

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
					RSS is at an advanced stage
					of preparation with proposed changes having been
					published in December 2006
					and adoption expected in
					2007. Once adopted it will be
					part of the development plan.
					Policy H3 requires that deliver
					of affordable housing should
					be monitored against the expectation that some 35% of
					all housing coming forward
					over the entire region as a
					result of planning permissions
					granted after the adoption of
					the RSS are affordable. As
					Huntingdonshire, especially
					the part in the Cambridge sub-
					region, experiences more problems with affordability tha
					many other parts of the region
					the target needs to be higher
					than 35% in order to meet
					above average needs.
					Additionally, Affordable
					Housing contributions are only
					sought on eligible sites; therefore in order to achieve
					35% of all housing coming
					forward as Affordable Housing
					it will require a percentage
					above 35% on eligible sites to
					meet the target.

2 Corporate Approach

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
2.2 In this document:	Mr Gareth Ridewood (CPRE Cambridgeshire)	3602 Support	Support		The support is noted.
2.2 In this document:	404 Director Andy Chapman (Luminus)	3755 Support with conditions	the word "land " should be replaced by "land or dwellings" as often the provision will be of flats rather than land. In addition this could allow for the provision of free completed units	I would like to see the word "land" replaced by "land or dwellings" as often the provision will be of flats rather than land. In addition this could allow for the provision of free completed units	The sentence in 2.2 is copied from the corporate plan and therefore cannot be amended. Regardless, the sentence would not make sense with the addition as requested. The relevant part says: 'enabling the provision of affordable housing by maximising the land available for new affordable housing'.

3 Sustainability Appraisal

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
3 Sustainability Appraisal	Mr Paul Cronk (HBF)	4384 Object	The Sustainability Appraisal should further consider the possible economic impacts of the draft SPD, as the costs of providing land for affordable housing may act as a deterrent to bringing forward sites for development.	delivery of free-serviced land for the Council's preferred types and percentages of affordable housing provision (particularly in the absence of	Part 7 of the Sustainability Appraisal relates to economic activity in relation to business and work. 6.3 of the Sustainability Appraisal considers the question of whether the SPD seeks to ensure that all groups have access to decent, appropriate and affordable housing. Having to provide affordable housing

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				act as a deterrent to them bringing forward their sites for development. Thus affecting the overall housing delivery rates, and adding to affordability problems.	does not usually deter development, and any particular difficulties can be considered at the planning application stage.

4 Policy Background

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
4.1 Planning policies at all levels, Government, Regional, County and District emphasise the importance	Mr Gareth Ridewood (CPRE Cambridgeshire	3603 Support	Support		The support is noted.
Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
County and	Mr Gareth Ridewood (CPRE Cambridgeshire	3604 Support	Support		The support is noted.

5 The Housing Needs Survey

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
5.1 The Council commissioned Fordham Research to undertake a comprehensive Housing Needs Study in 2002.	731 Persimmon Homes East Midlands (Persimmon Homes East Midlands) 730 Miss Sinead Morrissey (Pegasus Planning Group)	3816 Object	The Housing Needs Survey (Update 2006) is out of date and therefore the data supplied in the SPD is unreliable and does not confirm the latest housing need. A new housing needs survey needs to be undertaken in order to confirm the latest housing needs figures.	The Housing Needs Survey (Update 2006) is out of date and therefore the data supplied within the supplementary planning document is unreliable and does not confirm the latest housing need. A new housing needs survey needs to be undertaken in order to confirm the latest housing needs figures.	The Housing Needs Survey is not out of date. The process of preparing the SPD is now nearing completion – the first consultation draft SPD was released in September 2006.
Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
findings of the 2006 survey	404 Director Andy Chapman (Luminus)	3756 Object	The provision of intermediate products can affect need. The assessment underestimates the number of key workers in need.	I disagree with the comment that only new social housing can assist in meeting need. The provision of intermediate products (particularly with targeted incentives) can impact significantly on meeting the aspirations of existing social rented tenants and hence increase the turnover and availablity of existing stock. There are many key workers that cannot afford market housing but many of these groups have not been	As discussed in 6 of the draft SPD, some intermediate housing such as equity share is envisaged, but socially rented housing is required to meet the high levels of housing need. Policy SAH/5 sets a priority order of 70% social rented housing and 30% intermediate housing. The amount of need from key workers, which may fluctuate depending on access to funding, would not change these percentages.

	Type	Summary	Representation	Officer's Recommendation
			surveyed. Our own marketing has shown demand for many more than 4 homes per year requirement for key workers	
Mr Stephen	Observat ions	not provide an affordable option to older house owners wishing to 'down size' as their families	Fenstanton consists of an increasing proportion of older house owners wishing to 'down size' as their families grow up and attempt to enter the housing market for themselves. Private developers do not provide an affordable option to deal with this albeit that these dwellings are being released back into the family home element of the housing mix.	The requirements for affordable housing, together with a range of planning policies, will help increase the supply of smaller houses.
-		a reduction in the need for affordable housing since 2002. Therefore, an increase in the affordable housing requirement is not	Paragraph 2.2 of PPS12 states 'a comprehensive and credible evidence base should underpin the policies in the development plan documents'. To support the SPD the Council relies on the Housing Needs Survey Update 2006, which identifies the quantum of units required to meet the affordable housing need has reduced from 1,013 affordable dwellings per year to 585 dwellings per year since 2002 i.e. a reduction of 42.25%. The evidence base clearly does not substantiate that it is necessary to increase the affordable housing requirement on new developments.	It is not true to say that the level of Affordable Housing Need has reduced between the two Needs Assessments of 2002 and 2006; the changes are primarily due to changes in the methodology and the overall level of need remains very high.
MO FO C	Ir Stephen artford Fenstanton arish ouncil) Ir Martin age O H Barford +	Observations Fenstanton arish council) O	Observations option to older house owners wishing to 'down size' as their families grow up. Ouncil) Ouncil Ouncil	A225 Observations A225 Observations Ouncil Ou

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				reduction due to new methodology. The reason for the lower figure is that	
				the update is based on more up to	
				date data, such as the 2001 Census,	
				and the refinement of the Basic	
				Needs Assessment Model. For	
				example, the 2002 survey included	
				accommodation that was too large	
				for a household as being unsuitable	
				housing. The fact remains that the quantum of need the Council	
				considers exists and has previously	
				argued has reduced.	
				A key component of the Basic Needs	
				Assessment Model is an assumption	
				in respect of the annual number of	
				moves by households. The 2006	
				update uses the same assumption in	
				the 2002 study of 22,691 moves in the past 3 years. However, data	
				clearly points to a reduction in the	
				annual number of moves within the	
				district since 2002. Land Registry	
				data identifies there was a 20%	
				reduction in the number of houses	
				bought and sold across the County	
				between 2002 and 2005. The	
				Housing Needs Survey Update also identifies that the number of annual	
				re-lets of affordable houses within	
				the district has reduced from 709 in	
				2002 to 483 in 2006, a 32%	
				reduction. These factors have been	

Item	ID / Nai	me	ID / Type	Summary	Representation	Officer's Recommendation
					drawn to the Council's attention and its consultant, Fordham, have accepted the number of moves over the last 3 years could be closer to 20,168 (see Appendix A). This equates to an 11% reduction. The implication is that the annual affordable housing need will be closer to 474 dwellings than the 585 dwellings identified in the Housing Needs Study Update. This represents a 53% reduction on the 2002 Housing Needs Survey conclusion and a 19% reduction on the 2006 Housing Needs Survey Update conclusion.	
Item	ID / Name	ID / Type		Summary	Representation	Officer's Recommendation
5.4 The 2006 study concluded that the need for Affordable Housing represents considerably over 100% of t	404 Director Andy Chapman (Luminus)	3757 Object	any targ would b need is	to the statement that get for affordable housing e justified given that the assessed as more than f the new build target	If any target is justifiable then no land would come forward.	It is accepted that developers need to have profitable private housing alongside the provision of affordable housing. A target of 40% in the Cambridge sub-region is considered to be generally achievable.
	30 Mr Martin Page (D H	4385 Object	need re	tement that housing presents over 100% of mated new build target vellings per year in the	Having regard to the point made above, the statement the housing need represents over 100% of the estimated new build target (559	The total assessed need is 1055 houses per year (585 socially rented houses and 470 intermediate houses), which is

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
for Affordable Housing represents considerably over 100% of t	Barford + Co.)		RSS document) is incorrect	3-1-3-1	in excess of the 559 new build target (it is 188%).

6 The Council's Housing Strategy

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
6.4 Evidence from the Council's Housing Register also confirms high levels of housing need in the district		4386 Observations	It should be acknowledged there has been a reduction of households on the Council's housing register over recent years.	There is reference to 2,132 households on the Council's housing register at 31st March 2007. However, it should be acknowledged there has been a reduction over recent years: at the 1st April 2003 there were 2,868 households on the Council's housing register and at January 2006 this had reduced to 2,345 households. Over the past 4 years the number of households on the Council's housing register has reduced by 736 i.e. more than 28%. This cannot be dismissed by new methodology and points to a genuine reduction in households in need.	Although the numbers of households on the Council's housing register have reduced, the figures are still well in excess of supply of affordable housing.
Item	ID / Nam	e ID / Type	Summary	Representation	Officer's Recommendation
6.5 The only product for households	404 Director Andy Chapman	3758 Support with conditions	The need for socially rented housing can be achieved by assisting the mobility of existing tenants.	I agree that the product required is socially rented, however as indicated at 5.3, I believe this can be achieved by assisting the mobility of existing	As discussed in the answer to the comment on 5.3, in the draft SPD, some intermediate housing such as equity share

Item	ID / Name	ID / 1	Гуре	Summary	Representation	Officer's Recommendation
in 'housing need' is socially rented housing. This need amounts to	(Luminus)				tenants	is envisaged, but socially rented housing is required to meet the high levels of housing need. Policy SAH/5 sets a priority order of 70% social rented housing and 30% intermediate housing. Assisting the mobility of existing tenants is a matter for Registered Social Landlords, rather than a matter for this SPD.
6.5 The only product for households in 'housing need' is socially rented housing. This need amounts to	30 Mr Martin Page (D H Barford + Co.)	4387 Object	t	The annual affordable housing need will be closer to 474 dwellings than 585 dwellings i.e. a 53% reduction on the 2002 Housing Needs Survey conclusion and a 19% reduction on the 2006 Housing Needs Survey Update conclusion.	As noted in relation to paragraph 2.3 above, the annual affordable housing need will be closer to 474 dwellings than 585 dwellings i.e. a 53% reduction on the 2002 Housing Needs Survey conclusion and a 19% reduction on the 2006 Housing Needs Survey Update conclusion.	The numbers in the Housing Needs Study Update 2006 are considered to be correct.
Item	ID / Na	me	ID / Type	Summary	Representation	Officer's Recommendation
6.6 In pursui a balanced housing market, mixe tenure development and to enabl delivery, the Coun	Director Andy Chapma (Luminu	ın	3759 Suppor	Support		The support is noted.

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
6.6 In pursuit of a balanced housing market, mixed tenure developments, and to enable delivery, the Coun	731 Persimmon Homes East Midlands (Persimmon Homes East Midlands) 730 Miss Sinead Morrissey (Pegasus Planning Group)	3818 Object	The tenure split specified is too great. If these figures were to be used it could affect the viability of the scheme. Achieving the tenure split specified should depend upon receiving a full social housing grant which is not always achievable.	The tenure split specified in Paragraph 6.6 and Policy SAH/5 is too great and subsequently if these figures were to be used in the provision of affordable housing it could affect the viability of the scheme as a whole. Achieving the tenure split specified in paragraph 6.6 should depend upon receiving a full social housing grant which is not always achievable.	Paragraph 6.6 notes that the split may vary from site to site.
6.6 In pursuit of a balanced housing market, mixed tenure developments, and to enable delivery, the Coun	370 Mr Matthew Stock (Redrow Homes (South Midlands) Ltd) 219 Mrs Helen Phillips (RPS Planning)	4366 Object	The impact of seeking 70% social rent and 30% intermediate tenure split is considered to be too prescriptive, and where a grant is not available this will make some schemes unviable. It is therefore essential for this split to be able to vary from site to site, depending on the economies of provision.	The impact of seeking 70% social rent and 30% intermediate tenure split is considered to be too prescriptive, and where a grant is not available this will make some schemes unviable. It is therefore essential for this split to be able to vary from site to site, depending on the economies of provision.	Paragraph 6.6 notes that the split may vary from site to site.
6.6 In pursuit of a balanced housing market, mixed tenure	30 Mr Martin Page (D H Barford + Co.)	4388 Object	The intention to secure 70% social rented and 30% intermediate tenure is inconsistent with the statement in Paragraph 6.5	The intention to secure 70% social rented and 30% intermediate tenure is inconsistent with the statement in Paragraph 6.5 that there is a need to achieve 585 social rent homes and	While social rented housing is the only product considered appropriate for the 585 in 'housing need', it may be that either social rented housing,

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
developments, and to enable delivery, the Coun			that there is a need to achieve 585 social rent homes and 470 intermediate homes per year. Overall the housing need would be better met by securing a mix of 55% social rent and 45% intermediate tenure.	470 intermediate homes per year. Overall the housing need would be better met by securing a mix of 55% social rent and 45% intermediate tenure.	intermediate rented housing or mixed tenure housing is appropriate for the 470 in need of intermediate housing. The 70%-30% split does not specifically relate to these numbers as the total amount of housing provided is unlikely to meet the total need. The highest need is for the social rented housing, hence the requirement for 70% of the housing to be social rented housing.

7 Supplementary Affordable Housing Policies

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
7 Supplementary Affordable Housing Policies	735 Mr Michael Cramp (Flagship Housing Group)	3982 Support	Flagship Housing Group supports the policies in the document.	Flagship Housing Group supports the policies outlined within the document for delivering affordable housing within the Huntingdonshire District.	Support noted.
7 Supplementary Affordable Housing Policies	413 National Grid Property Ltd	4228 Object	considerations which will be taken into account when affordable housing contributions are being	supplements representations made on behalf of National Grid in respect of the September 2006 Consultation Draft SPD - Developer Contributions Towards Affordable Housing, and	The text in paragraph 7.23 largely addresses the matters that the objector would like to see formalised in a policy. The wording requested in the submission gives the impression of negotiation on

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
	Vilna Walsh (FirstPlan)		should be inserted within Section 7 of the SPD.	those submissions. The original representations, registered under reference 1916 and 1917, commented on the necessity for Supplementary Affordable Housing Policies - SPD to provide clarification on those circumstances where exceptions may have to be	matters beyond the viability of the development, in conflict with government advice. However, it is agreed that it is worthwhile to include reference to viability in Policy SAH/1 which is to be amended as follows:
				made to the requirement for affordable housing contributions on the basis of, for example, site suitability, viability and economics. The previous representations confirmed that this issue should be dealt with within a Policy and draft wording for such a policy was provided.	'Within the Cambridge Sub- Region the Council will seek 40% or more Affordable Housing on sites of 15 dwellings or more in settlements of 3,000 or more population (or 0.5ha irrespective of the number of dwellings) and on all sites in settlements of 3,000
				It is acknowledged that within the second draft SPD additional text has been inserted to form of a new Paragraph 7.23 which goes someway toward clarifying the context in which affordable housing contributions will be dealt with in regard to commercial viability, and this is fully supported. The upgrading of text which previously formed supporting text and which	population or less. In the remainder of the District the Council will seek 29% Affordable Housing using the same thresholds. In all cases the effect of such provision upon the commercial viability of development will be taken into account.'
				now forms Policy SAH/6 is also supported. However, this does fall short of setting out more fully within the context of a specific policy, the	Paragraph 7.6 will explain the reference to viability as follows: '7.6 All requirements are

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
Item	ID / Name	Type	Summary	range of considerations which will be taken into account when affordable housing contributions are being considered. The purpose of the document, as set out at Section 1, is to further explain and clarify policies in the Development Plan with regard to affordable housing. The range of factors which will be taken into account in determining affordable housing contributions is a key issue and should be dealt with fully within the SPD. On this basis, in addition to the retention of the new paragraph 7.23, it is considered that a related Policy should be inserted within Section 7 of the SPD as follows: In negotiating affordable housing contributions the Council will take into account:	subject to the negotiation of agreements under \$106 of the Town and Country Planning Act 1990. Other contributions towards infrastructure and restrictions on development may also be negotiated. In negotiating agreements, the commercial viability of the development will be taken into account. Government guidance in Circular 05/05 states that decisions on the level of contributions should be based on negotiation with developers over the level of contribution that can be demonstrated as reasonable to be made whilst still allowing development to take place.'
				i) the nature and character of the site and its surroundings;	
				ii) the economics of provision, including whether there will be particular costs associated with the development of the site;	
				iii) whether the provision of affordable housing would prejudice the realisation of other planning objectives that need to be given	

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				priority in the development of the site; iv) the specific housing needs within the area; vi) the need to achieve a successful housing development.	
7 Supplementary Affordable Housing Policies	Mr Paul Cronk (HBF)	4379 Other	The Council states that the draft SPD supplements policies AH1- 4. However, the actual content of the draft document seems at complete variance to these policies.	The Council states that the draft SPD supplements policies AH1- 4. However, the actual content of the draft document seems at complete variance to these policies. Policies AH1 and AH2 regard low-cost market housing as constituting affordable housing. Policy AH3 simply sets out a target for affordable housing provision for the period 1997-2006. This period has obviously now passed. Whereas policy AH4 states that the Council will seek to achieve 29% of the total number of dwellings as affordable housing on sites of 25 dwellings or more (or 1 hectare) irrespective of the number of dwellings in settlements larger than 300 population and in settlements of 3000 population or less, on all sites, regardless of their size, subject to the effect of such provision upon the financial viability of any scheme. Factors such as site economics and the effect of affordable housing provision on other planning	Policies AH1, AH2 and AH3 have not been saved and therefore reference to them is to be deleted. These policies were out of date. It is agreed that reference to viability can be added. The part of Policy AH4 which refers to a threshold of 25 dwellings is overtaken by the threshold of 15 dwellings set out in PPS3 as set out in paragraph 7.7. The revised Policy SAH/1 and supporting text is: 'Within the Cambridge Sub-Region the Council will seek 40% or more Affordable Housing on sites of 15 dwellings or more in settlements of 3,000 or more population (or 0.5ha irrespective of the number of dwellings) and on all sites in settlements of 3,000 population or less. In the

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				objectives can be taken into account in deciding whether it is reasonable to seek the provision of affordable housing.	remainder of the District the Council will seek 29% Affordable Housing using the same thresholds. In all cases the effect of such provision upon the commercial viability of development will be taken into account.
					7.2 The Huntingdonshire Local Plan Alteration 2002 is part of the statutory Development Plan for the District and its saved policies will apply until replaced by those in the Core Strategy of the Local Development Framework. For the part of the District outside of the Cambridge Sub Region as shown on the Map in Appendix 2, the Local Plan Alteration Policy AH4 target of 29% is the unchanged requirement.
					7.3 For that part of the District within the Cambridge Sub-Region, the requirement for Affordable Housing to be provided on eligible sites is 40% or more. This accords with the former Policy P9/1 of the Cambridgeshire Structure

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
					Plan which was based on evidence of housing needs. This SPD was initially drafted
					and consulted on following the County Council issuing a
					Statement of General Conformity (January 2006) which said that the Local Plan
					Alteration was not in conformity on this matter.
					7.4 The need for a higher target than 29% is also shown
					in Policy H3 of the draft East of England Plan (RSS). The draft
					RSS is at an advanced stage of preparation with proposed changes having been
					published in December 2006 and further proposed changes
					in October 2007 with adoption expected early in 2008. Once
					adopted it will be part of the development plan. Policy H3 requires that delivery of
					affordable housing should be monitored against the
					expectation that some 35% of all housing coming forward
					over the entire region as a result of planning permissions
					granted after the adoption of the RSS are affordable. As Huntingdonshire, especially

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
					the part in the Cambridge sub-
					region, experiences more problems with affordability than
					many other parts of the region
					the target needs to be higher
					than 35% in order to meet
					above average needs. Additionally, Affordable
					Housing contributions are only
					sought on eligible sites;
					therefore in order to achieve
					35% of all housing coming
					forward as Affordable Housing it will require a percentage
					above 35% on eligible sites to
					meet the target.
					7.5 The local evidence
					base, including the latest
					housing needs surveys, demonstrates a high level of
					need across Huntingdonshire
					as explained in part 5 of this
					SPD. A requirement for 40%
					affordable housing is also
					consistent with Policy H7 of the Interim Planning Policy
					Statement and the Preferred
					Options for the Core Strategy
					which is being released at the
					same time as this SPD is
					adopted. The Strategic Housing Market Assessment is
					also expected to be completed

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
					in 2007 showing a high need for affordable housing. Consideration has been given to seeking 40% affordable housing across the whole of the district, but at this stage the requirement for 29% over the part outside of the Cambridge sub-region is being maintained on the basis of the policies that existed at the time that the SPD was drafted and consulted on. The matter will be reconsidered, and the SPD revised, following the completion of the Core
					Strategy and Strategic Housing Market Assessment. 7.6 All requirements are subject to the negotiation of agreements under \$106 of the Town and Country Planning Act 1990. Other contributions towards infrastructure and restrictions on development may also be negotiated. In negotiating agreements, the commercial viability of the development will be taken into account. Government guidance in Circular 05/05 states that decisions on the level of contributions should be

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
					based on negotiation with developers over the level of contribution that can be demonstrated as reasonable to be made whilst still allowing development to take place.
					7.7 The Local Plan Alteration 2002 Policy AH4 sets a site threshold of 25 dwellings or more (or 1 ha irrespective of the number of dwellings) in settlements larger
					than 3,000 population and to all sites regardless of size in settlements of 3,000 population or less. This policy applies equally to general needs housing developments
					and to specialist developments like retirement housing schemes. However, PPS3 in paragraph 29, states that the indicative minimum threshold is 15 dwellings and the
					indicative minimum density is 30 dwellings per hectare. The current threshold of 25 dwellings in settlements of over 3,000 population as set out in the LPA has now
					therefore been reduced to 15 as it has been superseded by more recent Government

Item		ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
						guidance. As 15 dwellings equates to 0.5 ha at a density of 30 dwellings per hectare, the site size has also been reduced to 0.5 ha to reflect the current national indicative minimum density in paragraph 47 of PPS3.'
7 Supplemen Affordable Housing Policies	tary	30 Mr Martin Page (D H Barford + Co.)	4409 Object	Cambridge City and South Cambridgeshire District Council, which have a greater housing need than Huntingdonshire, tried to argue a 50% housing target in their LDPs but this was not supported by examination inspectors, who accepted 40% provision. To reflect the lower affordable housing need in Huntingdonshire, a target of less than 40% is appropriate.	Both Cambridge City and South Cambridgeshire District Council, which have a greater housing need than Huntingdonshire, tried to argue a 50% housing target in their LDPs but this has not been supported by the examination inspectors, who have accepted 40% provision. To reflect the lower affordable housing need in Huntingdonshire, a target of less than 40% is appropriate.	The target of 40% in the Cambridge sub-region part of Huntingdonshire is consistent with the 40% target in Cambridge City and South Cambridgeshire. It is supported by the Council's own Housing Needs Surveys.
Item ID / Name		ID / Type	Summary	Representation	Officer's Recommendation	
Policy SAH/ 1 Mr Gareth Ridewood (CPRE Cambridge		wood	3605 Object	The target should be set at 40% across the District as a whole to avoid confusion	CPRE feels that the target should be set at 40% across the District as a whole. For example the draft policy SAH/1 would leave Alconbury outside the 40% zone and thus make it harder to secure Affordable Housing if Alconbury Airfield were to	This is a matter which can be re-considered in respect of the Core Strategy. At this stage it is not considered appropriate to increase the requirement beyond that which was consulted on in the draft

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				be developed as a mixed site with housing in the future. The split target policy would also encourage provision of housing outside the 40% zone which is not affordable, when these areas it could be argued are some of the areas of greatest affordability need - in our rural areas, which would be subject to limited housing development as per the Core Strategy options	document.
Policy SAH/ 1	404 Director Andy Chapman (Luminus)	3760 Object	40% should be adopted across the board	40% should be adopted across the board	This is a matter which can be re-considered in respect of the Core Strategy. At this stage it is not considered appropriate to increase the requirement beyond that which was consulted on in the draft document.
Policy SAH/ 1	404 Director Andy Chapman (Luminus)	3761 Object	should be a consistent 40%	should be a consistent 40%	This is a matter which can be re-considered in respect of the Core Strategy. At this stage it is not considered appropriate to increase the requirement beyond that which was consulted on in the draft document.
Policy SAH/ 1	404 Director Andy Chapman (Luminus)	3762 Object	should be a consistent 40%	should be a consistent 40%	This is a matter which can be re-considered in respect of the Core Strategy. At this stage it is not considered appropriate to increase the requirement beyond that which was

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
					consulted on in the draft document.
Policy SAH/ 1	35 Mr Chris Blackman (Cambridgeshire County Council)	3853 Support	Policy SAH/1 is supported, although policy P9/1 of the Structure Plan, being saved beyond the end of September 2007, is still subject to Government decision.	Policy SAH/1 is supported, although the status of Policy P9/1 of the Cambridgeshire and Peterborough Structure Plan 2003, in terms of it being saved so that it will remain in operation beyond the cut-off date of 28th September 2007, is still subject to Government decision.	The government decision on 27 September 2007 was not to save Policy P9/1. This necessitates an amendment to Policy SAH/1 and any other reference to Policy 9/1 and other policies that were not saved. In addition only Policy AH4 on affordable housing was saved from the Local Plan Alteration 2002. This necessitates deletion of the references to Policies AH1, AH2 and AH3. The consequent changes are: From paragraph 1.3:in the context of Policies AH1 — AH4 of the Huntingdonshire Local Plan Alteration 2002; and Policies P5/4 and P9/1 of the Cambridgeshire and Peterborough Structure Plan 2003' replace with 'in the context of Policy AH 4 of the Huntingdonshire Local Plan Alteration 2002 and updated housing needs assessments'
					Delete Policy SAH/1 and

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
					paragraphs 7.2 to 7.7 and replace with:
					Within the Cambridge Sub-Region the Council will seek 40% or more Affordable Housing on sites of 15 dwellings or more in settlements of 3,000 or more population (or 0.5ha irrespective of the number of dwellings) and on all sites in settlements of 3,000 population or less. In the remainder of the District the Council will seek 29% Affordable Housing using the same thresholds. In all cases the effect of such provision upon the commercial viability of development will be taken into account.
					7.2 The Huntingdonshire Local Plan Alteration 2002 is part of the statutory Development Plan for the District and its saved policies will apply until replaced by those in the Core Strategy of the Local Development Framework. For the part of the District outside of the

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
					Cambridge Sub Region as shown on the Map in Appendix 2, the Local Plan Alteration Policy AH4 target of 29% is the unchanged requirement.
					7.3 For that part of the District within the Cambridge Sub-Region, the requirement for Affordable Housing to be provided on eligible sites is 40% or more. This accords with the former Policy P9/1 of the Cambridgeshire Structure Plan which was based on evidence of housing needs. This SPD was initially drafted and consulted on following the County Council issuing a Statement of General Conformity (January 2006) which said that the Local Plan Alteration was not in
					7.4 The need for a higher target than 29% is also shown in Policy H3 of the draft East of England Plan (RSS). The draft RSS is at an advanced stage of preparation with proposed changes having been published in December 2006 and further proposed changes

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
					in October 2007 with adoption
					expected early in 2008. Once adopted it will be part of the
					development plan. Policy H3
					requires that delivery of
					affordable housing should be
					monitored against the
					expectation that some 35% of
					all housing coming forward over the entire region as a
					result of planning permissions
					granted after the adoption of
					the RSS are affordable. As
					Huntingdonshire, especially
					the part in the Cambridge sub-
					region, experiences more
					problems with affordability than
					many other parts of the region the target needs to be higher
					than 35% in order to meet
					above average needs.
					Additionally, Affordable
					Housing contributions are only
					sought on eligible sites;
					therefore in order to achieve
					35% of all housing coming
					forward as Affordable Housing it will require a percentage
					above 35% on eligible sites to
					meet the target.
					7.5 The local evidence
					base, including the latest
					housing needs surveys,

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
					demonstrates a high level of need across Huntingdonshire as explained in part 5 of this SPD. A requirement for 40% affordable housing is also consistent with Policy H7 of the Interim Planning Policy Statement and the Preferred Options for the Core Strategy which is being released at the same time as this SPD is adopted. The Strategic Housing Market Assessment is also expected to be completed in 2007 showing a high need for affordable housing. Consideration has been given to seeking 40% affordable housing across the whole of the district, but at this stage the requirement for 29% over the part outside of the Cambridge sub-region is being maintained on the basis of the policies that existed at the time that the SPD was drafted and consulted on. The matter will be reconsidered, and the SPD revised, following the completion of the Core Strategy and Strategic Housing Market Assessment.
					7.6 All requirements are

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
					subject to the negotiation of agreements under \$106 of the Town and Country Planning Act 1990. Other contributions towards infrastructure and restrictions on development may also be negotiated. In negotiating agreements, the commercial viability of the development will be taken into account. Government guidance in Circular 05/05 states that decisions on the level of contributions should be based on negotiation with developers over the level of contribution that can be demonstrated as reasonable to be made whilst still allowing
					7.7 The Local Plan Alteration 2002 Policy AH4 sets a site threshold of 25 dwellings or more (or 1 ha irrespective of the number of dwellings) in settlements larger than 3,000 population and to all sites regardless of size in settlements of 3,000 population or less. This policy applies equally to general needs housing developments and to specialist developments

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
					like retirement housing
					schemes. However, PPS3 in paragraph 29, states that the
					indicative minimum threshold
					is 15 dwellings and the
					indicative minimum density is
					30 dwellings per hectare. The
					current threshold of 25
					dwellings in settlements of
					over 3,000 population as set out in the LPA has now
					therefore been reduced to 15
					as it has been superseded by
					more recent Government
					guidance. As 15 dwellings
					equates to 0.5 ha at a density
					of 30 dwellings per hectare,
					the site size has also been
					reduced to 0.5 ha to reflect the current national indicative
					minimum density in paragraph
					47 of PPS3.'
					Paragraph 7.25 delete:
					The supporting text to Policy
					AH1 of the Huntingdonshire
					Local Plan Alteration states that Affordable Housing
					provided through developer
					contributions will 'normally' be
					secured via land values.
					However, the changing
					circumstances outlined above

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
					demonstrate that additional contributions are required in order to achieve the aims of the policy.
					Replace with: 'The policy is intended to give some guidance on the extent to which there is flexibility in the application of affordable housing policies.'
					In Appendix 1 delete reference to the Cambridgeshire and Peterborough Structure Plan 2003 and the Policies AH1, AH2 and AH3 of the Huntingdonshire Local Plan Alteration 2002.
Policy SAH/ 1	370 Mr Matthew Stock (Redrow Homes (South Midlands) Ltd) 219 Mrs Helen Phillips (RPS Planning)	4359 Object	The policy should be amended to refer to an indicative target of 35% in the Cambridge Sub Region part of the District, pending the results of the HMA, and to make specific reference to the need to take account of development costs and scheme viability in negotiations with developers and in determining planning	The proposed target of '40%' or more affordable housing' in the Cambridge Sub-Region presumably refers to 'new' housing as in the structure plan rather than to the whole stock. As such this target percentage is unreasonably high. Circular 05/2005 on planning obligations states that economic viability must be taken into account. 'PPS3 Housing' states that regard should be had to relevant subregional Housing Market Assessments and other relevant	The SPD refers to a target of 40% in the Cambridge subregion and 29% elsewhere. This refers to new housing. Viability will be taken into account and specific reference to this added to Policy SAH/1. The forthcoming Core Strategy may have a different target, but that is not the subject of this SPD.

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				take account of the anticipated levels of finance available and the level of developer contribution that can realistically be sought on relevant sites. It also proposes that local planning authorities should balance the need for affordable housing against the viability of sites in their area.	
				The general direction of policy advice is therefore moving to one based on a better understanding of the local housing market and the effect upon total housing provision and affordability of different policy approaches, coupled with a realistic understanding of what can be achieved on individual sites, give the limited availability of public subsidy and development and land costs.	
				The updated 2002 Housing Needs Survey may provide sufficient evidence of potential need to justify having an affordable housing policy, but it does not address the issue of scheme viability and the impact on overall housing supply. In advocating an approach in the core strategy that the Council should seek up to 40% provision across the district, the updated survey fails to appreciate the variation in size, suitability and	

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				viability of sites in different parts of the district and we have objected to this approach in responding to the core strategy document. The updated Needs Survey is also no substitute for a proper Housing Market Assessment (HMA). The policy should therefore be amended to refer to an indicative target of 35% in the Cambridge Sub Region part of the District, pending the results of the HMA, and to make specific reference to the need to take account of development costs and scheme viability in negotiations with developers and in determining planning applications.	
Policy SAH/ 1	329 Gallagher Estates 328 Mark Smith (Arup on behalf of Gallagher Estates)	4373 Object	Policy SAH/1 is inconsistent with PPS12 as it does not apply/meet the principles set out for supplementary planning documents. Targets are not consistent with Policy H3 of RSS14 (35%). The identification of a target for affordable housing should await the completion of the HMA for the Cambridge Sub	The Council's targets to secure affordable housing from development as set out in Policy SAH/1 of the SPD is inconsistent with PPS12 as it does not apply/meet the principles for supplementary planning documents set out in paragraph 2.43 which requires that the SPD: i) It must be consistent with national and regional planning policies as well as the policies set out in the development plan documents contained in the local development framework;	The SPD has been prepared in accordance with PPS12 and is consistent with national and regional planning policies. The Section 106 process allows for consideration of the full range of planning contributions and development costs. To clarify the situation regarding the relationship of this SPD with saved policies and Policy H3 of the draft RSS it is proposed to amend Policy SAH/1 and the supporting text in paragraphs 7.2 to 7.7 as

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
			Region. While a broad objective of 40% affordable housing is likely to be appropriate, the SPD should recognise the actual figure agreed for housing sites will need to reflect the full range of planning contributions and the development costs for each site. The saved Structure Plan policies identified in Appendix E of RSS14 which the Council relies on to justify the 40% target within the Cambridge Sub-Region are scheduled to remain valid only until 28 September 2007.	ii) It must be clearly cross-referenced to the relevant development plan document policy which it supplements (or, before a relevant development plan document has been adopted, a saved policy) The Policy does not meet the first criteria of paragraph 2.43 of PPS12 (set out above) as the targets are not consistent with Policy H3 of the Proposed Changes to RSS14 that expects that 35% of housing should be affordable and requires that appropriate targets for affordable housing should take account of/be informed by: The objective of the RSS; *Local assessment *of affordable housing need prepared in accordance with Government guidance; The need where appropriate to set specific, separate targets * for social rented and intermediate housing; Housing market considerations; and The Regional Housing Strategy The council would need to provide a robust evidence to back the proposed figure of 40% in the	Within the Cambridge Sub-Region the Council will seek 40% or more Affordable Housing on sites of 15 dwellings or more in settlements of 3000 or more population (or 1ha irrespective of the number of dwellings) and on all sites in settlements of 3000 population or less. In the remainder of the District a target of 29% will apply to the same thresholds. In all cases the effect of such provision upon the commercial viability of development will be taken into account. 7.2 The Huntingdonshire Local Plan Alteration 2002 is part of the statutory Development Plan for the District and its saved policies will apply until replaced by those in the Core Strategy of the Local Development Framework. For the part of the District outside of the Cambridge Sub Region as shown on the Map in Appendix

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
Item	ID / Name		Summary	Cambridge Sub-Region and 29% in the rest of the district, as it is not consistent with the 35% target set out in the Proposed Changes to RSS14. Furthermore PPS 3 (paragraph 11) states that 'Local Development Documents should be informed by a robust, shared evidence base, in particular, of housing need and demand, through Strategic Housing Market Assessment (HMA)'. Gallagher is aware that Cambridgeshire Horizons is producing the HMA for the Cambridge Sub Region in partnership with the Cambridgeshire Districts and the County Councils (This is confirmed in paragraph 5.5 of this consultation paper). Therefore to accord with policies of the RSS and PPS3 the identification of a target for affordable housing should await the completion of the HMA for the Cambridge Sub Region which will set out the up to date requirements and	2, the Local Plan Alteration Policy AH4 target of 29% is the unchanged requirement. 7.3 For that part of the District within the Cambridge Sub-Region, the requirement for Affordable Housing to be provided on eligible sites is 40% or more. This accords with the former Policy P9/1 of the Cambridgeshire Structure Plan which was based on evidence of housing needs. This SPD was initially drafted and consulted on following the County Council issuing a Statement of General Conformity (January 2006) which said that the Local Plan Alteration was not in conformity on this matter. 7.4 The need for a higher target than 29% is also shown
				out the up to date requirements and needs for affordable housing within that part of the Cambridge Sub Region with the district. This is also acknowledged in paragraph 4.4 of the Development Control Policies DPD – Issues and Options document which states that 'A Strategic Market Housing Assessment is being carried	in Policy H3 of the draft East of England Plan (RSS). The draft RSS is at an advanced stage of preparation with proposed changes having been published in December 2006 and adoption expected in 2007. Once adopted it will be part of the development plan.

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				out for Cambridgeshire, this assessment will identify the long term need and demand for market and affordable housing. This assessment will be used to inform policies on the	be monitored against the expectation that some 35% of all housing coming forward
				mix of housing required in new development'.	over the entire region as a result of planning permissions granted after the adoption of
				The saved Structure Plan policies identified in Appendix E of RSS14 which the Council relies on to justify	the RSS are affordable. As Huntingdonshire, especially the part in the Cambridge sub-
				the 40% target within the Cambridge Sub-Region are scheduled to remain valid only until 28 September 2007.	region, experiences more problems with affordability than many other parts of the region
				This means that Policy SAH/1 is not consistent with the second criteria of paragraph 2.43 of PPS12 (set out above).	the target needs to be higher than 35% in order to meet above average needs. Additionally, Affordable Housing contributions are only
				Any target on affordable housing will also need to take account of Circular 6/98 (paragraph 10), which states that 'a realistic approach to balancing the need for such housing with the viability of the development and other site specific issues'.	sought on eligible sites; therefore in order to achieve 35% of all housing coming forward as Affordable Housing it will require a percentage above 35% on eligible sites to meet the target.
				Gallagher may support a policy which will set a target of 40% (if this has been confirmed through the HMA) of all housing on eligible sites throughout the district to be provided as 'affordable housing' subject to the effect of such provision on the	7.5 The local evidence base, including the latest housing needs surveys, demonstrates a high level of need across Huntingdonshire as explained in part 5 of this SPD. A requirement for 40%

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				financial viability of any proposals.	affordable housing is also
				The policy should acknowledge the	consistent with Council's
				scale of financial contributions to	withdrawn Core Strategy as
				other s106 related requirements, as	shown in Policy H7 of the
				well as substantial site costs,	Interim Planning Policy
				associated with many development	Statement and the revised
				sites within the District. The policy	Preferred Options for the Core
				should be flexibly applied and should	Strategy which is being
				acknowledge that there will be	released at the same time as
				circumstances where a lower	this SPD is adopted. The
				proportion of affordable housing	Strategic Housing Market
				(sometimes significantly below 40%	Assessment is also expected
				will be appropriate). This would	to be completed in 2007
				ensure that the policy accord with	showing a high need for
				paragraph 29 of PPS3 which states	affordable housing.
				affordable housing target should	Consideration has been given
				reflect an assessment of the likely	to seeking 40% affordable
				economic viability of land for housing	housing across the whole of
				within the area, taking account of	the district, but at this stage the
				risks to delivery and drawing on	requirement for 29% over the
				informed assessments of the likely	part outside of the Cambridge
				levels of finance available for	sub-region is being maintained
				affordable housing, including public	on the basis of the policies that
				subsidy and the level of developer	existed at the time that the
				contribution that can reasonably be	SPD was drafted and
				secured'.	consulted on. The matter will
					be reconsidered, and the SPD
				In conclusion, while a broad objective	revised, following the
				of 40% affordable housing is likely to	completion of the Core
				be appropriate, the SPD should	Strategy and Strategic Housing
				recognise that the actual figure	Market Assessment.
				agreed for housing sites will need to	
				reflect the full range of planning	7.6 All requirements are
				contributions and the development	subject to the negotiation of

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				costs (such as the additional cost associated with infrastructure provision and site remediation) for each site.	agreements under s106 of the Town and Country Planning Act 1990. Other contributions towards infrastructure and restrictions on development may also be negotiated. In negotiating agreements, the commercial viability of the development will be taken into account. Government guidance in Circular 05/05 states that decisions on the level of contributions should be based on negotiation with developers over the level of contribution that can be demonstrated as reasonable to be made whilst still allowing development to take place.
Policy SAH/ 1	30 Mr Martin Page (D H Barford + Co.)	4389 Object	Increasing the affordable housing requirement within the Cambridge sub-region from 29% to 40% should be the subject of scrutiny within either the Core Strategy or Development Control Policy DPD Public Examination. Any increase should be delayed pending examination by the independent inspector. The 40% identified in	There is no 'sound and robust' evidence base to underpin increasing the affordable housing on developments within the Cambridge sub-region to 40%. The facts are the quantum of affordable housing need identified in the surveys has reduced by 42.25% since 2002 and the number of households on the Council's housing register has reduced by 28% over the past 4 years. The requirement for 40% affordable	The quantum of affordable housing need has not reduced in the manner suggested in the representation. The apparent reduction in the numbers of households in need is due to changes in methodology. The need for housing still equates to a number well in excess of the number of housing units in prospect in the foreseeable future. The requirements are supported by the Housing Needs Survey Update 2006.

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
			Structure Plan Policy P9/1 has never been the subject of any public examination, whereas the 29% in the adopted Local Plan has. Since the 2002 Local Plan Alteration Inquiry the housing need has reduced by more than 42% and the number of people on the council's housing register has reduced by 28%.	units on new developments in the Cambridge sub-region and 29% in the rest of the district is not supported by the Housing Needs Survey Update 2006. The update identifies the difference in property and rental values between the south/east and the north/west areas of the district reduced between 2002 and 2006. In the area of greatest need i.e. 1 and 2 bed units, the difference is in the order of 4% for 1 bedroom units and just over 1% for 2 bedroom units. This small price difference does not justify an additional 11% affordable housing requirement in the Cambridge sub-region, when compared to the rest of the district. The 40% target for the Cambridge sub-region is inconsistent with saved Policy AH4 of the Local Plan Alteration 2002, which identifies a 29% requirement across the whole district. The policy purports the 40% affordable housing requirement for the Cambridge sub-region area of the district is justified by Structure Plan Policy P9/1. This states '40% or more of the new housing in the Sub-Region will be affordable, which will	To clarify the situation regarding the relationship of this SPD with saved policies and housing need it is proposed to amend Policy SAH/1 and the supporting text in paragraphs 7.2 to 7.7 as follows: 'Within the Cambridge Sub-Region the Council will seek 40% or more Affordable Housing on sites of 15 dwellings or more in settlements of 3,000 or more population (or 0.5ha irrespective of the number of dwellings) and on all sites in settlements of 3,000 population or less. In the remainder of the District the Council will seek 29% Affordable Housing using the same thresholds. In all cases the effect of such provision upon the commercial viability of development will be taken into account. 7.2 The Huntingdonshire Local Plan Alteration 2002 is part of the statutory

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				include key worker housing'. It is important to highlight that the EIP panel into objections to the 2003 Structure Plan considered a target of 30% or more to be fully justified, but in the absence of a firm basis on which to amend the 30% target it recommended this should be reviewed in the light of a Sub-Regional Housing Needs Survey. However, the Structure Plan was adopted with a Sub-Regional target of 40%, before publication of the Cambridge Sub-Region Housing Needs Survey 2003. The 40% affordable housing target was therefore incorporated in the Structure Plan after the Examination in Public and this has not been subject to independent examination in Huntingdonshire, which is a key component of the new planning system. The affordable housing requirement must be subject to independent examination, as recommended in Circular 5/2005, and the ODPM Companion Guide to PPS12 document. Structure Plan Policy P9/1 does not prescribe a 40% affordable housing requirement within particular district areas, but aims to ensure that 40% or more of the new housing in the	Development Plan for the District and its saved policies will apply until replaced by those in the Core Strategy of the Local Development Framework. For the part of the District outside of the Cambridge Sub Region as shown on the Map in Appendix 2, the Local Plan Alteration Policy AH4 target of 29% is the unchanged requirement. 7.3 For that part of the District within the Cambridge Sub-Region, the requirement for Affordable Housing to be provided on eligible sites is 40% or more. This accords with the former Policy P9/1 of the Cambridgeshire Structure Plan which was based on evidence of housing needs. This SPD was initially drafted and consulted on following the County Council issuing a Statement of General Conformity (January 2006) which said that the Local Plan Alteration was not in conformity on this matter. 7.4 The need for a higher target than 29% is also shown

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				sub-region will be affordable.	in Policy H3 of the draft East of
				Paragraph 9.20 of the Structure Plan	England Plan (RSS). The draft
				document clarifies 'Policy P9/1	RSS is at an advanced stage
				includes a requirement for at least	of preparation with proposed
				40% affordable housing because	changes having been
				needs are significant throughout the	published in December 2006
				Sub-Region and are particularly great	
				in close proximity to Cambridge'.	in October 2007 with adoption
				This is reflected in the Cambridge	expected early in 2008. Once
				City Local Plan Inspector's Report	adopted it will be part of the
				where he commented 'I also find	development plan. Policy H3
				some force in the Council's argument	
				that, if the Structure Plan aim of 40%	affordable housing should be
				or more for the sub-region is to be	monitored against the
				achieved then Cambridge, as a key	expectation that some 35% of
				location for new development, is	all housing coming forward
				likely to have to contribute a greater	over the entire region as a
				proportion' (Para. 5.11.12). This was	result of planning permissions
				also reflected in Go-East's response	granted after the adoption of
				to the RSS document that 40% or	the RSS are affordable. As
				more provision should be	Huntingdonshire, especially
				concentrated at the focus for sub-	the part in the Cambridge sub-
				regional growth. Within the sub-	region, experiences more
				regional context Huntingdonshire is	problems with affordability than
				expected to meet only approximately	many other parts of the region
				16% of the housing requirement and	the target needs to be higher
				there will be variations between	than 35% in order to meet
				authorities. Consequently, there is	above average needs.
				justification for a lower affordable	Additionally, Affordable
				housing requirement in	Housing contributions are only
				Huntingdonshire to offset the greater	sought on eligible sites;
				need and provision in the Cambridge	therefore in order to achieve
				and South Cambridgeshire district	35% of all housing coming
				areas.	forward as Affordable Housing

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				The 2003 Housing Needs Survey that is used to support the Structure Plan policy noted targets should be set at local level by each Council to address the specific scale of local need and supply. Structure Plan Policy P9/1 has been overtaken by the more up to date evidence base in the Housing Needs Update. This identifies the quantum of affordable housing need has reduced since 2003, when the Structure Plan was adopted and the original Housing Needs Survey was published. In light of the above the percentage of affordable housing should specifically be addressed within the Core Strategy and Development Control Policy Documents, as required in Circular 5/2005, the DCLG document 'Planning Obligations: Practice Guidance' and the RSS Panel's recommendation. Until these documents come forward the affordable housing requirement should be based on the 2002 Local Plan Alteration, which has been the subject of independent examination. Despite the evidence of greater need the 2002 Local Plan Alteration	it will require a percentage above 35% on eligible sites to meet the target. 7.5 The local evidence base, including the latest housing needs surveys, demonstrates a high level of need across Huntingdonshire as explained in part 5 of this SPD. A requirement for 40% affordable housing is also consistent with Policy H7 of the Interim Planning Policy Statement and the Preferred Options for the Core Strategy which is being released at the same time as this SPD is adopted. The Strategic Housing Market Assessment is also expected to be completed in 2007 showing a high need for affordable housing. Consideration has been given to seeking 40% affordable housing across the whole of the district, but at this stage the requirement for 29% over the part outside of the Cambridge sub-region is being maintained on the basis of the policies that existed at the time that the SPD was drafted and consulted on. The matter will

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				Inspector noted (Para. 3.4.4) 'there is no requirement for the Council to meet the full level of identified need for affordable housing within the plan period'. The Inspector went on 'The HNS established that there exists a significant level of affordable housing need in the district. It is therefore right that the Council should seek a significant level of housing on suitable sites. To seek more than about a third of housing on suitable sites as affordable housing would be likely to place an unreasonable burden on developers and effect the viability of sites.' Given the Inspector's assessment was against a significantly greater identified need, the increase from 29% to 40% is not justified or reasonable.	be reconsidered, and the SPD revised, following the completion of the Core Strategy and Strategic Housing Market Assessment. 7.6 All requirements are subject to the negotiation of agreements under \$106 of the Town and Country Planning Act 1990. Other contributions towards infrastructure and restrictions on development may also be negotiated. In negotiating agreements, the commercial viability of the development will be taken into account. Government guidance in Circular 05/05 states that decisions on the level of contributions should be based on negotiation with developers over the level of contribution that can be demonstrated as reasonable to be made whilst still allowing development to take place. 7.7 The Local Plan Alteration 2002 Policy AH4 sets a site threshold of 25 dwellings or more (or 1 ha irrespective of the number of dwellings) in settlements larger

Item ID) / Name	ID Ty _l	Summary	Representation	Officer's Recommendation
					than 3,000 population and to all sites regardless of size in settlements of 3,000 population or less. This policy applies equally to general needs housing developments and to specialist developments like retirement housing schemes. However, PPS3 in paragraph 29, states that the indicative minimum threshold is 15 dwellings and the indicative minimum density is 30 dwellings per hectare. The current threshold of 25 dwellings in settlements of over 3,000 population as set out in the LPA has now therefore been reduced to 15 as it has been superseded by more recent Government guidance. As 15 dwellings equates to 0.5 ha at a density of 30 dwellings per hectare, the site size has also been reduced to 0.5 ha to reflect the current national indicative minimum density in paragraph 47 of PPS3.'
Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
7.2 The	30	4390	Although the draft Regional	Although the draft Regional Spatial	The RSS has not yet been

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
Huntingdonshire Local Plan Alteration 2002 is part of the statutory Development Plan for the Dis	Mr Martin Page (D H Barford + Co.)	Object	England Plan proposes Structure Plan Policy P9/1 be 'saved' the document clarifies that where a conflict arises between the saved policy and policies in the East of England Plan, this will be determined in favour of the Plan. The Panel's report on the Plan mentions a target around 35%. A higher proportion should be available at Northstowe.	Strategy East of England Plan proposes Structure Plan Policy P9/1 be 'saved' the document clarifies that where a conflict arises between the saved policy and policies in the East of England Plan, this will be determined in favour of the Plan. The Panel's report on the draft RSS Plan notes 'We conclude that it is reasonable for the Plan to reflect the importance of affordable housing for the region by including an overall regional target and one of around 35% is justifiable. Such a target, if related to a wide definition of affordable housing from all the relevant sources and if applied to new permissions rather than all additional housing over the Plan period, might also be achievable. It should, however, be expressed in broad terms as a regional aspiration and not as a rigid minimum target, so as to allow flexibility for higher or lower targets to be included in LDDs on the basis of local assessments. To translate the percentage aspiration into a "top down" numerical target like the draft Policy SS13 annual figure of 7,200 affordable dwellings per annum can have little meaning for individual Districts. We do not see any benefit in seeking to elaborate or break	approved and is therefore not part of the Development Plan. It will be appropriate to review the affordable housing policies in the Core Strategy after the RSS has been approved. Nevertheless, it is considered that the target of 40% in the Cambridge sub-region and 29% elsewhere is consistent with the draft RSS target of 35% over the entire region.

Item	ID Nar	.	Summary	Representation	Officer's Recommendation
				down the aspirational figure for time periods or different types of affordable housing need as it would be theoretical and not based on any real relationship with targets and provision derived from local assessments'.	
				In response to the draft RSS plan the Government Office for the East of England commented 'If the Regional Housing Strategy figures were to be met entirely from new house building, then only some 13,000 of the proposed 23,900 annual provision would be available for open market sales. We do not see that reducing the supply of new homes to buy in the market will assist in making housing in the region more affordable'. With specific regard to the Cambridge Sub-Region, the government office commented that at least 40% of the new homes should be affordable at the focus for sub-regional growth i.e. Northstowe new town and on the major urban extensions of Cambridge.	
Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
7.3 The local	30	4391	The RSS refers to a minimum	The statement there is a 'high level of	It is accepted that the
evidence base,	Mr Martin	Object	40% affordable housing target in the growth centres and an	need across Huntingdonshire' must be considered in the context of need in	affordability of housing in Huntingdonshire is on average

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
including the latest housing needs surveys, demonstrates a high level of ne	Barford + Co.)		average of 35% across the region. The fact Huntingdonshire has one of the lowest house price to income ratios in the region and has seen the lowest growth in numbers of people on the housing register over the last 10 years within the region, suggests the affordable housing provision should be less than 35% and closer to 30%.	other authorities within the region. An indicator of the likely level of affordable housing need is the house price to income ratio. A high ratio will generally suggest housing is less affordable. The Joseph Rowntree Foundation in the document 'Affordability in the Intermediate Housing Market' produced by Steve Cox (2005) has looked at the ratio for all local authorities within Great Britain and within the region. In relation to Cambridgeshire, the document identifies that Huntingdonshire has the third lowest ratio within the County after Cambridge City, East Cambridgeshire, and South Cambridgeshire as detailed in Table 1. This is consistent with expectation that housing pressure and consequently property prices will be higher within and close to Cambridge city. TABLE 1 Local Authority Numbers of working households Annual household earnings (£) Average house prices (£) House price to income ratios Cambridge City 12,546 38,066 196,027 5.15 East Cambridgeshire 8,385 36,453 156,428 4.29	leave the responsibility to

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
Item		1	Summary	South Cambridgeshire 15,006 46,231 177,720 3.84 Huntingdonshire 19,263 42,738 144,233 3.37 Fenland 8,697 35,360 118,454 3.35 Peterborough UA 17,210 34,219 114,137 3.34 Source: Joseph Rowntree Foundation/Steve Wilcox 'Affordability and the Intermediate Housing Market' (2005) The ratio for Huntingdonshire of 3.37 is lower than the overall ratio for England (4.20) and the East of England (4.26). In fact, Huntingdonshire has the third lowest ratio in the whole East of England region, as detailed in the extract form the Joseph Rowntree Foundation document attached as Appendix B. This suggests that by comparison with nearly all other authorities in the region housing in Huntingdonshire is generally more	Officer's Recommendation
				affordable. This is reflected in the fact Huntingdonshire has seen the smallest change in numbers on the housing register in the region over the last 10 years – see Appendix 'C'. Given the	
				RSS Panel's recommendation for an overall average 35% affordable	

Item	- 11	D / ame	ID / Type		Summary	Representation	Officer's Recommendation
						provision across the region, and the expectation provision will be higher in areas of greater need, it is reasonable that the affordable housing provision in Huntingdonshire is less than 35% and closer to 30%.	
Item) / me	ID / Type		Summary	Representation	Officer's Recommendation
7.4 For that part of the District within the Cambridge Sub-Region, the requirement for Affordable Housin	Mr Mart Page (D H Barf + Co	e I ord	4392 Object	cha Sta In t exa the 29%	e District Council should allenge the County Council's tement of General Conformity. the interim, pending thorough amination through new DPDs Council should aim to secure affordable housing provision toss the district, in accordance an saved policy AH4 of the LPA.	Given the more up to date evidence base, we do not agree the Council is bound to accept the 40% affordable housing target for the Cambridge Sub-Region. As noted above there are legitimate reasons for challenging the County Council Statement of General Conformity and retaining the requirement in the adopted plan for 29% across the whole district	It is proposed to require 40% of more affordable housing on eligible sites in the Cambridge sub-region on the basis of up to date evidence.
Item		ID Nan	.		Summary	Representation	Officer's Recommendation
7.5 For that poof the District the Peterborough and North Cambridgeshi Sub Region, t Local Pla	in	30 Mr Marti Page (D H Barfo + Co	e ord		The Council is faced with a much greater need for private market housing. Increasing the affordable housing requirement will reduce the delivery of market units and in doing so fuel a rise in the cost of market units	The small price difference of between 1% and 4% between the south/east and the north/west areas of the district does not justify an additional 11% affordable housing requirement in the Cambridge sub-region and the rest of the district. The statement the latest Housing Need Surveys demonstrate that the targets are more than justified is erroneous	It is not the intention of the SPD to reduce the delivery of housing. Difficulties with the commercial viability of developing sites due to the need to provide affordable housing, will be taken into account in development control decisions.

Item	ID / Nam	11	Summary	Representation	Officer's Recommendation
				given the reduction in the quantum of affordable housing need, and that the number of households on the housing register has reduced over recent years. Furthermore, the statement does not give due regard to the high level of market need. The Housing Needs Survey Update concludes there will be an annual requirement for 6,203 market unit moves. Satisfying this level	
				of market unit moves. Satisfying this level of market housing within the Structure Plan and Regional Spatial Strategy housing growth targets will be impossible. Increasing the level of affordable housing will therefore be to the exclusion of private market housing provision and this will only exacerbate the shortfall in private market housing provision, which in turn will fuel the increase in market house prices and compound the affordability difficulties across the whole housing sector. As noted in Paragraph 2.17 above this was acknowledged by Go-East in response to the RSS proposals and the intention to try and achieve 40%	
Item	ID /	ID /	Summary	affordable provision within the region. Representation	Officer's Recommendation
	Name 30	Type 4394	-	·	
7.6 Recent evidence gathered since the	Mr Martin Page		The statement 'recent evidence gathered since the adoption of the Local Plan Alteration in 2002 demonstrates that a higher level	The statement 'recent evidence gathered since the adoption of the Local Plan Alteration in 2002 demonstrates that a higher level of	It is not true to say that the level of Affordable Housing Need has reduced between the two Needs Assessments of

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
adoption of the Local Pla Alteration in 2002 demonstrates that a	+ Co.)	s f r a c	of affordable housing should be sought' is erroneous given the fact the quantum of need has reduced by 42.25% since 2002 and the number of households on the housing register has reduced by 28% over the last 4 years.	affordable housing should be sought' is erroneous given the fact the quantum of need has reduced by 42.25% since 2002 and the number of households on the housing register has reduced by 28% over the last 4 years.	2002 and 2006; the changes are primarily due to changes in the methodology and the overall level of need remains very high.
Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
7.7 The Local Plan Alteration 2002 Policy AH4 sets a site threshold of 25 dwellings or more (or 1 ha ir	404 Director Andy Chapman (Luminus)	3763 Support	Support		The support is noted
Alteration 2002 Policy AH4 sets a site threshold of 25	370 Mr Matthew Stock (Redrow Homes (South Midlands) Ltd)	4362 Object	On sites of 15 dwellings or more, a more flexible approach is needed if affordable housing is to be achieved without affecting the delivery of overall housing supply. There is no clear guidance in the document as to the amount of affordable housing required on sites in settlements with under 3,000 population. Further	With regards to requiring affordable housing on sites of 15 dwellings or more, a more flexible approach is needed if affordable housing is to be achieved without affecting the delivery of overall housing supply. This intended approach does not take account of the need to consider the effect upon total housing provision and affordability of such an approach, having regard to what can be viably achieved on individual sites, given the	The SPD will guide development control decisions. It is not appropriate to have an entirely flexible approach as developers will have little guidance on what to expect. Paragraph 7.23 indicates that commercial viability will be taken into account when considering planning applications.

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
	Mrs Helen Phillips (RPS Planning)		clarification is required that has proper regard to the need to set a threshold at which schemes will remain viable and deliverable.	limited availability of public subsidy and high development and land costs. The text should be amended to say that the Council will take a flexible approach that responds to individual site circumstances and development costs. There is no clear guidance in the document as to the amount of affordable housing required on sites in settlements with under 3,000 population. The paragraph states that in the Local Plan Alteration 2002 Policy AH4 sets a site threshold of 25 dwellings or more in settlements larger than 3,000 population and to all sites regardless of size in settlements of 3,000 population or less. In response to PPS3 (paragraph 29) the Council proposes to reduce the threshold to 15 in settlements to 3,000 population. There is not, however, any relevant text as to whether the threshold will be 15 dwellings in settlements with under 3,000 population, or not. Further clarification is required that has proper regard to the need to set a threshold at which such schemes will remain viable and deliverable.	and to specialist developments like retirement housing schemes. However, PPS3 in

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
					equates to 0.5 ha at a density of 30 dwellings per hectare, the site size has also been reduced to 0.5 ha to reflect the current national indicative minimum density in paragraph 47 of PPS3.'
					Policy SAH/1 has been amended to clarify the situation for settlements with a population of less than 3,000. The amended Policy SAH/1 and as follows:
					'Within the Cambridge Sub-Region the Council will seek 40% or more Affordable Housing on sites of 15 dwellings or more in settlements of 3,000 or more population (or 0.5ha irrespective of the number of dwellings) and on all sites in
					settlements of 3,000 population or less. In the remainder of the District the Council will seek 29% Affordable Housing using the same thresholds. In all cases the effect of such provision upon the commercial viability of development will be taken

Item	ID / N	lame	11	ID / Γype	Summary	Representation	Officer's Recommendation
							into account.'
7.7 The Local Plan Alteration 2002 Policy AH4 sets a site threshold of 25 dwellings or more (or 1 ha ir	Mr Ma Page (D H Barfor Co.)		Object in the state of the stat		Whilst PPS3 identifies an indicative national minimum hreshold of 15 dwellings, this needs to be justified in relation to Huntingdonshire when bearing in mind the significant reduction in the number of affordable units that are required and the district's position compared to other districts in the region.	Whilst PPS3 identifies an indicative national minimum threshold of 15 dwellings, this needs to be justified in relation to Huntingdonshire when bearing in mind the significant reduction in the number of affordable units that are required and the district's position compared to other districts in the region.	The words in paragraph 29 in PPS3 are: 'The national indicative minimum site size threshold is 15 dwellings. However, Local Planning Authorities can set lower minimum thresholds, where viable and practicable, including in rural areas.' The draft SPD is in accordance with this.
Item	ID / N	ame	ID	/ Type	Summary	Representation	Officer's Recommendation
7.10 On schemes where these Affordable Housing policies apply, the	404 Directo Andy Chapn (Lumin	or nan	3764 Support with conditions		Does not agree with the need for planning contributions under S106 on all schemes.	I do not agree that these are necessary on all schemes and should only be allowed when they can be justified as necessary for the provision	The mechanisms in Section 106 of the Planning and Compulsory Purchase Act 2004 set the appropriate legal framework for planning obligations relating to affordable housing.
Item		ID / Nam		ID / Type	Summary	Representation	Officer's Recommendation
7.11 The demonstrate high level of housing nee Huntingdons provides a c justification f	d in shire lear	30 Mr Martin Page (D H Barfor + Co.)	n rd	4396 Object	The Council has not demonstrated a high level of housing need that substantiates a requirement for 40% affordable housing provision in the Cambridge sub-region, when compared to other districts in the county or region.	The Council has not demonstrated a high level of housing need that substantiates a requirement for 40% affordable housing provision in the Cambridge sub-region, when compared to other districts in the county or region.	The Council has demonstrated a high level of housing need in its Housing Needs Survey as explained in Part 5 of the SPD.

Item	ID / Na	me	ID / Type	Summary	Representation	Officer's Recommendation
SAH/ 2	Mr Gareth Ridewood (CPRE Cambridgeshire)		3606 Support with conditions	Support although the wording is rather vague.	CPRE supports this although we feel the wording is rather vague.	The support is noted. The policy is understandable.
SAH/ 2	42 Mr Paul Cronk (HBF)		4381 Object	It is unclear as to why the Council should seek a 70% to 30% split in favour of these tenures.	Given that the requirement for social-rented housing and intermediate housing is not too dissimilar with regard to numbers, it is unclear as to why the Council should seek a 70% to 30% split in favour of these tenures. Furthermore, such an approach ignores its adopted plan policy, which has regard to the economics of provision (including other competing planning requirements), whereas PPS3 emphasises the importance of grant funding in relation to what types of affordable housing will be able to be delivered.	As explained in Paragraph 6.6 the Council seeks 70% social rented housing and 30% intermediate housing in pursuit of a balanced housing market, mixed tenure developments and to enable delivery. The paragraph notes that the split may vary from site to site.
Item	ID / Name	ID / Type		Summary	Representation	Officer's Recommendation
7.12 The latest available Housing Needs Survey Update conducted by Fordham Research confirms the only so		4380 Object	cannot be changing A policy requ	ng Needs Study update used as a basis for Adopted Local Plan irements via SPD. roduct to meet 'housing of social-rented provision.	The HBF notes that an update of the 2002 Housing Needs Study was undertaken in 2006. However, this cannot be used as a basis for changing Adopted Local Plan policy requirements via SPD. The HBF does not accept that the only product to meet 'housing need' is social-rented provision. Such a suggestion is clearly unrealistic and contrary to Government policy	The SPD does not change Local Plan policy requirements. Paragraph 6.5 states the Council's view that the only product that will provide for those defined as being in 'housing need' is socially rented housing. This is because they do not have the finance to access intermediate

Item	ID / Name	ID / Type		Summary	Representation	Officer's Recommendation
					guidance, which increasingly emphasises the role of intermediate housing provision. The key worker requirement of only 4 dwellings per annum also seems highly suspect. The reality is that will be a whole range of different types of housing needs that might be addressed in a variety of different ways. It is stated that the Council is working with other local authorities on preparing a Strategic Housing Market Assessment. Clearly if it is to comply with the recent Practice Guide, HBF and its members will need to be represented on the project Steering Group alongside other key	housing options. It is recognised that there is an increasing role for intermediate housing such as equity share housing.
					stakeholders.	
Item	ID / Nan	ne	D / Type	Summary	Representation	Officer's Recommendation
7.14 The size and type of housing units to be provided will be determined by analysing the latest Housing	323 Mr Stephe Dartford (Fenstant Parish Council)		26 servations	Fenstanton is a family orientated village with a growing population of 'young' people not necessarily wishing to leave the area to get on the property ladder. Allowing for a reasonable number of 2 bedroom dwellings would help young people to start up the property ladder.	Fenstanton is a family orientated village with a growing population of 'young' people not necessarily wishing to leave the area they have grown up in to get on the property ladder. At the time the Headlands estate was built, in the 1970s the housing mix allowed for a reasonable number of 2 bedroom dwellings. This allowed young people to start their families and graduate up the property ladder as finances allowed.	The SPD is intended to help ensure that affordable housing is delivered, which will allow for a housing mix to be created.

Item	ID / Name	ID / T	ype	Summary	Representation	Officer's Recommendation
7.14 The size and type of housing units to be provided will be determined by analysing the latest Housing		4397 Object		This is contrary to paragraph 29 of PPS3, which states Local Development Plans should specify the type and size of affordable housing.	This is contrary to paragraph 29 of PPS3, which states Local Development Plans should specify the type and size of affordable housing.	Paragraph 7.14 attempts to indicate the type of size of affordable housing required in that it will be determined by analysing the latest Housing Register information available for the settlement. Any attempt to include such information in the SPD would quickly become out of date.
Item	ID / Name	ID / Type		Summary	Representation	Officer's Recommendation
Policy SAH/	731 Persimmon Homes East Midlands (Persimmon Homes East Midlands) 730 Miss Sinead Morrissey (Pegasus Planning Group)	3820 Other	Service policie SAH5 consider perce	rovision of Free ced Land as specified in es SAH3, SAH4 and should not be dered additional to the ntage provision of able housing required.	The provision of Free Serviced Land as specified in policies SAH3, SAH4 and SAH5 should not be considered additional to the percentage provision of affordable housing required.	There is no intention to 'double count' any provision for affordable housing as stated in Policy SAH/1.
Policy SAH/	329 Gallagher Estates 328	4372 Object	servic assun financ	uirement to provide free ed land makes nptions about the level of e available which could tely impact on the	It is not clear how the requirements to make affordable housing contributions in the form of free serviced plots for all the potential housing sites in the District (as set out in Policy SAH3) is	The SPD has been prepared taking into account the likely economic viability of land for housing within the district. Issues of a particular site's

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
	Mark Smith (Arup on behalf of Gallagher Estates)		viability of sites and the potential to deliver both market housing and affordable housing.	justified and supported by a clear evidence base. Gallagher contend that the policy is overly prescriptive and inflexible and does not allow for the most appropriate approach to delivering affordable housing to emerge, taking into account such issues as the scale and location of development, development economics, and the need for affordable housing. Such a policy would also conflict with paragraph 29 of PPS 3 which states that when setting an overall target for the amount of affordable housing to be provided the target should 'reflect an assessment of the likely economic viability of land for housing within the area, taking account of risks to delivery and drawing on informed assessments of the likely levels of finance available for affordable housing, including public subsidy and the level of developer contribution that can reasonably be secured'. A requirement to provide free serviced land makes assumptions about the level of finance available which could ultimately impact on the viability of sites and the potential to deliver both market housing and affordable housing.	viability can be dealt with in development control decisions. It is expected, as stated in paragraph 7.23, that some sites may face unusual additional costs.
Policy SAH/	42 Mr Paul Cronk (HBF)	4382 Object	The policy introduces a new requirement for free serviced plots for affordable housing. This is a brand new	The policy introduces a new requirement for free serviced plots for affordable housing. This is a brand new requirement without any statutory local	The requirement for free serviced plots for affordable housing Policy SAH/3 is simply a restatement of the Council's

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
			requirement without any statutory local plan policy backing it up.	plan policy backing it up. Para 3.2 in the Plan simply states "it may, for example, involve the transfer to RSLs of serviced plots for free or at agricultural value, depending upon the circumstances of the scheme." This is very different from expecting it in all circumstances. The requirement for Free Serviced Land is contrary to Circular 56/05 B35 (para 12) "standard charges should not be applied in blanket form regardless of actual impacts". Moreover, the Housing Corporation is not a planning body, it has no control over planning matters and any directive is of little weight. Furthermore the requirement for Free Serviced Land is unlawful in that it is a confiscation of a property asset without compensation and the concept of Free Serviced Land has been rejected by the Inspector in the Inquiry relating to Tewkesbury Local Plan.	position regarding s106 contributions for affordable housing, recognising that the affordable housing is likely to depend on a transfer of the serviced plots to Registered Social Landlords. The SPD in Policy SAH/1 makes it clear that the Council is seeking (rather than requiring) free land and that this is the Council's negotiating position. The issue of viability is clearly addressed in the draft SPD and therefore it is not applied "regardless of actual impacts".
Policy SAH/	Mr Martin Page (D H Barford + Co.)	4398 Object	It is reasonable that the affordable housing provider should be responsible for meeting the costs of providing facilities to meet everyday requirements and ongoing management costs.	Although the transfer of free serviced plots is a long established practice, it is reasonable that the affordable housing provider should be responsible for meeting the costs of providing facilities to meet the everyday requirements of the occupiers of the new properties e.g. education improvements or open space provision.	The details of what costs are met by the affordable housing provider are likely to be dealt with at a detailed stage with developers. This does not need to be specified in the SPD.

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				Where affordable housing is sought on small private developments, such as within a flat scheme served by private courtyards etc., it is reasonable that the affordable housing provider should contribute towards the ongoing management costs. This is an accepted practice of affordable housing providers.	
Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
7.16 Free land should be transferred to a Registered Social Landlord (RSL) for the delivery of Affordable	30 Mr Martin Page (D H Barford + Co.)	4399 Object	The statement 'free land should be transferred to an RSL' is unreasonable and unjustified. Through a Section 106 Agreement the Council is in a position to ensure that any properties delivered as affordable properties will remain affordable and available to meet local need.	Paragraph 7.27 of the Consultation SPD document notes the Housing Corporation will now work with private developers on the delivery of affordable housing. In the circumstances the statement free land should be transferred to an RSL is unreasonable and unjustified. Through a Section 106 Agreement the Council is in a position to ensure that any properties delivered as affordable properties will remain affordable and available to meet local need.	The policy SAH/3 seeks the provision of free serviced plots. The paragraph 7.16 which refers to free land simply explains what happens if the Council is successful in its negotiations. It is recognised that the appropriate mechanism is Section 106.
Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
7.17 Free serviced land is defined as that which is:	30 Mr Martin Page (D H Barford +	4400 Object	The first bullet point needs to allow for the fact some affordable housing will be provided within private courtyards and the free	The first bullet point needs to allow for the fact some affordable housing will be provided within private courtyards and the free serviced land will not therefore be provided with an	The entire development needs to have road access. The bullet point would not prevent some affordable housing being provided within private

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
	Co.)		serviced land will not therefore be provided with an adoptable road up to the boundary.	adoptable road up to the boundary.	courtyards.
Item	ID / Name	ID /	Summary	Representation	Officer's Recommendation
SAHİ 4	731 Persimmon Homes East Midlands (Persimmon Homes East Midlands) 730 Miss Sinead Morrissey (Pegasus Planning Group)	3821 Object		and paragraphs 7.22 and 7.34. National Planning Policies clearly state that an assessment of local needs should be undertaken to determine the level of affordable housing to be provided as part of any new residential development Circular 05/2005: Planning Obligations outlines and	The provision of capital contributions is an option which allows some flexibility when considering development control decisions. The proposals do not go beyond the parameters of national planning policies. The document has been revised to take into account PPS3. The sustainability appraisal considers the draft SPD as a whole rather than individual matters such as the need for capital contributions. The SPD is solely about affordable housing, although it is recognised that all sorts of housing are required to meet the varied needs of the community. Affordable housing is needed in most areas of the district.

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
			The SPD does not acknowledge the need to provide rural exception housing whereby affordable housing could be provided in areas of need where market housing would not be permitted.	development; and reasonable in all other respects. PPS 3 and Circular 05/2005 both advise that in most cases affordable housing provision will be met on site; provision is also made, in certain circumstances, for a financial contribution towards provision of affordable housing off-site. The use of capital contributions relating to the provision of affordable housing has not been suggested in any of the government guidance notes or circulars relating to this subject. If such a fundamental and potentially onerous requirement were to be considered acceptable or appropriate then we believe that it would be clearly stated within the latest government guidance. Subsequently we believe that the provision of capital contributions in policies SAH3 and SAH4 is unreasonable and goes beyond the parameters of national planning policies, capital contributions are not relevant to planning, neither are they related t the development and are not reasonably related to the scale and size of the development. Subsequently, the provision of capital contributions would represent an unwarranted tax on land and development.	The matter of rural exception housing is already dealt with in the existing Local Plan Alteration 2002 – policy AH5. This says the district council may relax normal restrictive open countryside development policies to permit affordable housing within, adjoining or well related to settlements of less than 3,000 population, subject to the suitability of an identified site in terms of environmental impact and the availability of necessary infrastructure.

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				The emerging East of England Plan and the Secretary of State's Proposed Changes to the EEP, make no reference to capital contributions in the provision of affordable housing, and likened to the recently approved PPS3 represents the Governments current thinking on the matter, and again if this was an acceptable and valid approach it would have been identified in all of these documents. In addition, whilst we acknowledge the inclusion of a Sustainability Appraisal: Scoping Report appended to the SPD, the sustainability appraisal fails to comment and justify the need for capital contributions and there is no justifiable need for such contributions within the sustainability appraisal objectives or the decision making criteria. Paragraph 5.2 of the Sustainability Appraisal highlights the documents that have been considered in order to create the SPD, clearly the policy documents that address affordable housing have not been considered in the correct light, as none of the documents listed mention capital contributions in support of affordable	
				housing provision. • The SPD also fails to recognise the	

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				need to supply lifetime homes in addition to affordable housing. • Affordable housing may only be appropriate within certain areas due to the proximity of services and facilities; in particular public transport and the SPD fails to recognise and make reference to this. • The SPD does not acknowledge the need to provide rural exception housing whereby affordable housing could be provided in areas of need where market housing would not be permitted. As specified in Paragraph 30 of PPS:3 Housing 'A Rural Exception Site policy should seek to address the needs of the local community by accommodating households who are either current residents or have an existing family or employment connection, whilst also ensuring that rural areas continue to develop as sustainable, mixed, inclusive communities'.	
Policy SAH/ 4	35 Mr Chris Blackman (Cambridgeshire County Council)	3856 Object	Needs to be strengthened to make clear that contributions will need to form a mainstream part of planning agreements to reach the required level of affordable housing. Therefore replace the word "may" with "will".	Policy SAH/4. The County Council repeats its previous objection to this policy, considering that it needs to be strengthened to make clear that contributions from owners/developers will need to form a mainstream part of planning agreements to reach the required level of affordable housing. Therefore we would urge the	It is considered that the draft policy SAH/4 which indicates that the Council <i>may</i> negotiate an appropriate level of capital contributions is robust as it states that this policy would come into effect if it was needed to "ensure the delivery of the required appropriate

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
			Housing Corporation (HC) is only expected to meet about a third of the subsidy to provide social rented housing, leaving two thirds that will have to come from planning obligations. To share this cost evenly in a situation where, for every 2 market units approx. 1 social unit is required, a 1/3 of the average subsidy per social unit is proposed as the planning obligation for each market unit. Securing contributions this way would, together with HC funding provide sufficient support to meet District targets.	replacement of the word "may" with "will" in the policy. Our reasoning for this change, as stated before, is that the Housing Corporation is only expected to meet about a third of the subsidy to provide social rented housing, leaving two thirds that will have to come from planning obligations. To share this cost evenly in a situation where, for every two market dwellings approximately one social housing unit is required, a third of the average subsidy per social housing unit is proposed as the planning obligation for each market unit. Securing contributions this way would, together with Housing Corporation funding provide sufficient support to meet District targets.	tenure of Affordable Housing". There may be circumstances where capital contributions may not be required and it would be invidious to collect capital contributions in such circumstances.
Policy SAH/ 4	329 Gallagher Estates 328 Mark Smith (Arup on behalf of Gallagher Estates)	4371 Object	Do not agree that the provision of free-serviced land for all development sites is appropriate. Whether free serviced land is provided will depend on the circumstances pertaining to an individual site including the viability of development. The impact of this policy would be to slow down the delivery of	Gallagher do not agree that the provision of free-serviced land for all development sites is appropriate (see response to policy SAH/3) and whether free serviced land is provided will depend on the circumstances pertaining to an individual site (including the viability of development). Gallagher Estates do not consider it appropriate to expect developers to provide both free serviced plots and capital for the development of affordable housing. Such an approach	The policy SAH/3 seeks the provision of free serviced plots. The paragraph 7.16 which refers to free land simply explains what happens if the Council is successful in its negotiations. Policy SAH/4 follows on from this, describing what might be sought in addition to free serviced land. It is recognised that the appropriate mechanism is Section 106.

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
			housing.	could significantly impact on site viability and impact on the potential to deliver both market housing and affordable housing. This is particularly the case where there is likely to be a requirement for substantial financial contributions for other s106 related requirements (education, community facilities and transport related improvements), as well as in circumstances where there are substantial site costs (site remediation, infrastructure and utility provision). Gallagher is concerned that the impact of this policy would be to slow down the delivery of housing with the prospect that some development and landowners may be reluctant to release land for housing with this type of prescriptive and onerous policy (impacting on site viability) in place. In addition Circular 6/98 (paragraph 10), states that "a realistic approach to balancing the need for such housing with the viability of the development and other site specific issues"	It is not the intention of the SPD to reduce the delivery of housing. Difficulties with the commercial viability of developing sites due to the need to provide affordable housing, will be taken into account in development control decisions.
Policy SAH/ 4	Mr Martin Page (D H Barford + Co.)	4401 Object	Any requirement for capital contributions should be set out in a DPD. If funding is not available for affordable houses, an alternative arrangement	This is unjustified and unreasonable. Any requirement for capital contributions must be clearly set out in the Core Strategy and /or Development Control Policies DPDs. Circular 5/2005 and the DCLG document 'Planning Obligations: Practice Guidance' clearly	The SPD, in setting forth that capital contributions may be sought in certain circumstances is explaining how polices in the Development Plan can be implemented and delivered.

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				state policies on payment types should be contained in Development Plan Documents. The intention to secure contributions through the SPD document is inappropriate and contrary to the advice. Within the current development plan policy framework there is no requirement for capital payments towards affordable housing and this cannot therefore be secured through SPD. Paragraph 33A(c) of Circular 6/98 clarifies that 'If funding, which is necessary for the development of an affordable housing scheme, is not forthcoming by a certain date, then a specified alternative arrangement can be used, such as low cost market housing, which would still provide affordable housing on the site'. Policy SAH/4 does not reflect the advice. To address the possibility of a shortfall in housing grant money the SPD should incorporate a 'cascade' mechanism whereby the housing tenure mix will be altered and/or the percentage of affordable housing reduced, enabling additional development value to be released to meet any shortfall in funding.	There is nothing in Government guidance to indicate that such guidance must be contained in Development Plan documents. It is accepted practice that capital contributions/commuted sums can be sought through Section 106 Agreements. Policy SAH/5 incorporates a 'cascade' mechanism, although it is expected that the developer will provide affordable housing if grant money from the Housing Corporation is not available.

Item		ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
7.18 There is high level of housing need Huntingdonsh The level of n for Affordable Housing	in ire. eed	30 Mr Martin Page (D H Barford + Co.)	Object	The statement 'There is a high level of housing need in Huntingdonshire' is misleading when compared with levels of affordability in other districts within the County and region. In light of Paragraph 2.3 above and the conclusion the affordable housing requirement is in the order of 474 dwellings per annum, the second sentence is incorrect.	The statement 'There is a high level of housing need in Huntingdonshire' is misleading when compared with levels of affordability in other districts within the County and region. In light of Paragraph 2.3 above and the conclusion the affordable housing requirement is in the order of 474 dwellings per annum, the second sentence is incorrect.	It is accepted that other districts also currently have high levels of housing need. Nevertheless, there is a high level of housing need in Huntingdonshire. The second sentence is correct as the need is the total assessed need is 1055 houses per year (585 socially rented houses and 470 intermediate houses), which is in excess of the 559 new build target (it is 188%).
Item	ID/I	Name	ID / Type	Summary	Representation	Officer's Recommendation
	Midlar (Persi Home Midlar	nmon (s East nds mmon s East nds) Sinead sey sus ing	3819 Other	If the social housing grant (in paras 7.19 and 7.20) cannot be achieved/granted then there must be a mechanism to negotiate the appropriate tenure split, during the planning application process.	If the social housing grant (specified in paragraphs 7.19 and 7.20) cannot be achieved/granted then there must be a mechanism to negotiate the appropriate tenure split, during the planning application process.	Negotiations on the appropriate tenure split will occur when considering resource consent applications and S106 agreements.
7.20 Grant funding from	30 Mr Ma		4403 Object	In light of the comment that funding was only	Paragraph 29 of the PPS3 states that when determining the overall target for	The draft SPD, released in June 2007, was written at a

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
the Housing Corporation	Page (D H Barford + Co.)	ID / Type	achieved for approximately a third of the bid, the Council must substantiate that funding will be available to deliver its proposed levels of affordable housing.	affordable housing local planning authorities should have regard to a number of factors, including the likely levels of finance available for affordable housing. In light of the comment that funding was only achieved for approximately a third of the bid, the Council must substantiate that funding will be available to deliver its proposed levels of affordable housing. The Council's draft Housing Strategy 2006-11 document notes that over the period 2004-06 Housing corporation funding of £6m was secured and that £7m has been secured for the period 2006-08, sufficient to fund 255 new homes i.e 127 dwellings per year over the period 2006-08. With the RSS housing target of 559 dwellings per year, 40% affordable provision would equate to 224 affordable dwellings per year. Clearly public funding will not be sufficient to deliver this proposed level of affordable housing. The Council's draft Housing Strategy 2006-11 notes 'The resources awarded to Huntingdonshire and the rest of Cambridge sub-region are insufficient to fund the affordable housing that can	time when securing funding from the Housing Corporation was difficult. The Housing Green Paper Homes for the Future, released in July 2007 announced investment of at least £8 billion in affordable housing in 2008-11, offering a £3 billion increase over the current funding period. The Green Paper sets out the Government's ambition to meet the country's need for social homes, to tackle housing affordability and to support quality and sustainability through the National Affordable Housing Programme (NAHP). It is reasonable to delete the last sentence of paragraph 7.20 and replace it as follows: It is clear that these resources alone will be insufficient to enable delivery of Affordable Housing in keeping with need. The Housing Green Paper Homes for the Future, released in July 2007 announced investment of at least £8 billion in affordable housing in 2008-11, offering a £3 billion increase over the current
				be developed in the period'. If the level of funding is insufficient to achieve 29% affordable units, then a 40% target in	funding period. The bidding criteria through which affordable home providers will

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				parts of the district is unrealistic. The statement 'resources alone will be insufficient to enable delivery of Affordable Housing in keeping with need' confirms the SPD proposal does not have regard to the advice in paragraph 29 of PPS3 that targets should take account of the likely level of finance available for affordable housing. The affordable housing target is therefore over ambitious and does not reflect the advice.	access Government funds was announced in September 2007, with the publication of the Housing Corporation's Prospectus for its 2008-11 National Affordable Housing Programme (NAHP). For the first time the Corporation's programme covers a full three year period.'
Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
Policy SAH/ 5	91 Church Commissioners 335 Mr Ian Smith (Smiths Gore)	4374 Object	The order of priority is unreasonable as it may affect a specific proposal progressing through the applications stage. SPDs should explain and clarify existing development plan policies but SAH/5 goes beyond that by introducing additional requirements in the event that there is no grant available.	We object to Policy SAH/5 and to its accompanying supporting text at paras 7.21 to 7.23. Whilst we understand that the three scenarios presented represent an order of priority for the Council in securing affordable housing provision it is wholly unrealistic to impose this priority order on landowner/private developers because: 1. Such an approach provides zero certainty to landowners and developers who cannot possibly know whether or not RSLs have appropriate grant or not at an early stage of any scheme. 2. The above point will make it virtually impossible for housing land to be appraised prior to an application, prior	The bidding criteria through which affordable home providers will access at least £8 billion in government funds was announced in September 2007 by the Housing Corporation. The Corporation's Prospectus for its 2008-2011 National Affordable Housing Programme (NAHP) may increase the certainty which is of concern to the objector. Policy SAH/5 does not go beyond existing development control policies.

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				to purchase, to be valued or for meaningful pre-application discussions when the costs of developing a site cannot be defined.	
				3. The availability of grant (or not) and the level of grant is a matter which is entirely outside the control of applicants. It is therefore quite unreasonable to impose additional obligations on applicants because, for example, there is no grant available to a particular RSL or at a particular point in time; and	
				4. The above mean that the order of priority is unreasonable insofar as it may affect a specific proposal progressing through the applications stage. Supplementary Planning Documents are meant to further explain and clarify existing development plan policies but SAH/5 goes beyond existing development plan policies by introducing additional requirements in the event that there is no grant available. SPD should provide greater certainty – but SAH/5 will have the opposite effect.	
Policy SAH/ 5	30 Mr Martin Page (D H Barford + Co.)	4404 Object	A better balance would be secured through a mix of 55% social rent and 45% intermediate tenure.	The aim to maximise the number of social rented units is inconsistent with the statement in Paragraph 6.5 that there is a need to achieve 585 social rent homes and 470 intermediate	It is recognised that the full number of 1055 houses per year needed is unlikely to be provided, particularly given that the total housing requirement

Item ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
		Policies on payment types should be in DPDs. Option 2 needs to clarify that securing free serviced land plus dwellings should be equivalent in financial terms for the developer as Option 1. Option 3 cannot be justified as a capital contribution is not a requirement of the current development plan policies.	homes per year. In relation to meeting the overall need a better balance would be secured through a mix of 55% social rent and 45% intermediate tenure. Circular 5/2005 states policies on payment types should be contained in Development Plan Documents. The intention to secure contributions through the SPD document is inappropriate and contrary to the advice. Option 2 needs to clarify that securing free serviced land plus dwellings should be equivalent in financial terms for the developer as Option 1 i.e. that free serviced land plus fewer completed dwellings will be equivalent in value to transferring the appropriate free serviced land. Option 3 cannot be justified as a capital contribution is not a requirement of the current development plan policies.	is only 559 houses per year. The priority is for socially rented homes, hence the 70%-30% split. Policy SAH/6 allows for a different tenure mix in some situations. It is anticipated that the Core Strategy will revisit the issue of affordable housing. This SPD will then be revised. The precise financial terms are matters to be considered in development control decisions. It is considered that it is appropriate to state the Council's policy in respect of capital contributions in the SPD. The Inspector at the Bydand Lane inquiry specifically referred in paragraph 45 of his report to the fact that in terms of local policy, there was no SPG regarding capital contributions for Affordable Housing. This indicated clearly that if there had been an approved SPG/SPD in place he would have come to a different conclusion.

Item	ID / Name	ID / Type	Summary		Representation	Officer's Recommendation
7.22 Section 106 agreements will be drafted to allow any of the three options above to be taken up in the	Mr Paul Cronk (HBF)	4383 Object	It is not for the Council to dictate the terms of Section 106 agreements. It is unrealistic and unreasonable to expect any capital contribution to be paid prior to occupation of the first open market unit.		It is not for the Council to dictate the terms of Section 106 agreements; it is for the relevant parties to agree their content to the satisfaction of each and every party involved. Given that the sale of market housing will be necessary to subsidise the affordable housing element of the scheme, it is clearly unrealistic and unreasonable to expect any capital contribution to be paid prior to occupation of the first open market unit.	It is accepted that each party must agree the content of the Section 106 agreement. First occupation often occurs some considerable time after the start of development which is the alternative trigger which the Council could use. It is therefore considered that this is entirely reasonable.
Item	Item ID / Name		ID / Type	Summary	Representation	Officer's Recommendation
Policy SAH/ 6			3607 Object	Affordable housing should be located in all developments and with a mixture of housing throughout the site. Policy SAH/6 would be contrary to policy SAH/8.	Affordable housing should be located in all developments and with a mixture of housing throughout the site. This policy would be contrary to policy SAH/8 - as it could lead to sites being developed without any affordable housing provision, and lead to areas of development on poorer quality sites for affordable housing and other better quality sites without any affordable housing. Government policy is trying to move away from this approach to development	Policy SAH/6 is not contrary to Policy SAH/8. The latter policy indicates that where affordable housing is provided, it should be distributed throughout the site. PPS3 sets a standard of requiring affordable housing in developments of more than 15 dwellings, and that standard has been adhered to in this guidance.
		4360 Object	There should be a further option that is based on no affordable housing being provided on the site if the site is not suitable or viable.	Whilst there are three options that the Council can consider with regards to site viability, it is considered that there should be a further option that is based on no affordable housing being provided on the site if the site is not suitable or viable. The third option in proposed	It is not accepted that the options provided in Policy SAH/6 are not sufficient. Circular 05/2005 is summarised in Appendix 1 and the relevant paragraph B10 is summarised. It is recognised	

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
	219 Mrs Helen Phillips (RPS Planning)			Policy SAH/6 does not appear to offer an approach that would assist the viability of the scheme, if the contribution was expected to be in lieu of on site provision in full. This policy suggests that off site provision would be appropriate only if the site was unsuitable for location reasons or because the cost of construction of the affordable housing would be higher than normal. It is considered that where the viability and deliverability of the housing development would be prejudiced by the provision of an element of affordable housing this should therefore be regarded as an unsuitable/ unviable site and hence a reason for not seeking affordable housing at all on that scheme. This would be in accordance with advice in paragragh B10 of Circular 05/2005.	that where the economic viability of a development is threatened, the level of contributions should be reasonable. Such matters will be dealt with in development control decisions.
Policy SAH/ 6	91 Church Commissioners 335 Mr Ian Smith (Smiths Gore)	4375 Object	Do not believe the situation is as simple as implied by SAH/6 in terms of assessing site viability. There is nothing in the SPD to suggest how the Council will assess this.	We object to Policy SAH/6 and its supporting text at paras 7.24 to 7.25. Given our comments to SAH/5 then we do not believe the situation is as simple as implied by SAH/6 in terms of assessing site viability. Our concerns are as follows: • In approaching the appraisal of a development site an applicant may make assumptions (based on existing policy and the emerging Core Strategy) about the likely level of affordable housing that will be required. Should there	situation is not simple and that negotiations on Section 106 agreements when there are

Item ID	/ Name	ID /	Summary	Representation	Officer's Recommendation
				subsequently be no grant available then the applicant could be faced with additional financial requirements under SAH/5 – but this does not necessarily mean that the whole development is unviable – but that the basis of site valuation and design has changed; • Thus it is not necessarily possible to establish that the site is unviable and there is nothing in the SPD to suggest how the Council will assess this anyway; • Viability issues apply from the first time a site is identified and development and valuation matters are being considered. It cannot be right that an applicant makes reasonable assumptions about how affordable housing might be considered (i.e. the amount and its costs) only for that to be completely changed probably at the time of negotiating the S106 for reasons outside	
_	ID/	ID /	_	of the applicant's control.	
Item	Name	Туре	Summary	Representation	Officer's Recommendation
7.25 The	30	4405	Planning obligations	The Department for Communities and	This SPD is based on current
supporting text to Policy AH1 of the	Mr Martin	Object	policies should be contained in the Core	Local Government Document 'Planning Obligations: Practice Guidance' (2006)	evidence. It is the Council's intention to revisit these issues
Huntingdonshire	Page		Strategy.	clarifies local authorities 'should use the	in the Core Strategy process.
Local Plan	(D H			Core Strategy to outline their high level	The current SPD will then be
Alteration states	Barford			planning obligations policies' and that	revised.
that Affordable	+ Co.)			'Core Strategies will generally cover	

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
				the circumstances in which planning	Paragraph 7.25 is no longer
				obligations will be sought the range of	appropriate as it related to
				infrastructure facilities and services for	Policy AH1 and its supporting
				which contributions are likely to be	text in the Local Plan Alteration
				sought for different types of development	which was not saved on 27
				and the types of contribution that will	September 2007. It is not clear
				be sought' (Paragraph 3.10). The	why the objector is concerned
				document also clarifies 'It is important that all planning obligation policies are	about the paragraph as it is favourable to developers in
				informed by The Department for	that it explains that there is
				Communities and Local Government	some flexibility in the
				Document 'Planning Obligations: Practice	application of the policies. The
				Guidance' (2006) clarifies local	whole paragraph should be
				authorities 'should use the Core Strategy	amended to include the
				to outline their high level planning	following new text:
				obligations policies' and that 'Core	
				Strategies will generally cover the	'The policy is intended to give
				circumstances in which planning	some guidance on the extent
				obligations will be sought the range of	to which there is flexibility in
				infrastructure facilities and services for	the application of affordable
				which contributions are likely to be sought for different types of development	housing policies.'
				and the types of contribution that will	This replaces the existing
				be sought' (Paragraph 3.10). The	paragraph 7.25:
				document also clarifies 'It is important	paragraph 7:20:
				that all planning obligation policies are	The supporting text to Policy
				informed by a sound and robust evidence	AH1 of the Huntingdonshire
				based, for example an up to date	Local Plan Alteration states
				assessment of the need for, impacts on	that Affordable Housing
				and costs of necessary infrastructure	provided through developer
				related to development'. (Paragraph	contributions will 'normally' be
				3.18). This reflects the advice in	secured via land values.
				paragraph 1 of Circular 6/98 that there	However, the changing
				should be evidence of need for affordable	circumstances outlined above

Ite	m	ID / Name	ID / Type		Summary	Representation	Officer's Recommendation
						housing. Additional contributions in the form of payments must be justified within the development plan policies. Policy AH1 of the Huntingdon Local Plan Alteration does not require capital payments.	demonstrate that additional contributions are required in order to achieve the aims of the policy.
Item	ID / Na	ame	ID/	Туре	Summary	Representation	Officer's Recommendation
Policy SAH/ 8	icy 172		3608 Support		Support	We strongly support mixed housing types and affordability throughout a site. In the past Affordable homes have tended to be pushed to less popular parts of a site e.g adjacent to railway lines etc. It also leads to social exclusion. To create balanced communities housing provision of all types should be evenly mixed throughout a site.	The support is noted
Policy SAH/ 8	Mr Chris Blackman (Cambridg County Co		3858 Suppo	ort	The County Council supports this policy, which will lead to greater social inclusion than a separate approach.	The County Council supports this policy, which will lead to greater social inclusion than a separate approach, and is in the spirit of Structure Plan policy P1/3 - all new development takes account of community requirements by including a mix of housing opportunities.	The support is noted
Policy SAH/ 8	350 Fairview N Homes 349 Wai-kit Ch (RPS Plan	neung	4370 Object	t	Object to the Council's proposal whereby it would require affordable housing to be distributed throughout the site of a residential	Fairview object to the Council's proposal whereby it would require affordable housing to be distributed throughout the site of a residential development (policy SAH/8). Fairview considers that the distribution of affordable and market housing throughout a residential site would incur unnecessary costs to the	The Council seeks pepper- potting to avoid over- concentration of Affordable Housing dwellings in one area of a site, and thus avoid social exclusion. The management issues cited are not known to occur since a Registered

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
			development.	potential social housing tenants in the form of market rate service charges. It is considered that Registered Social Landlords (RSLs) cannot absorb these costs; affordable housing occupiers cannot afford to pay them and it would be unreasonable for the developer/private occupier to take on such an open financial commitment. In addition, it is often more costly and inconvenient for RSLs to manage housing that is dispersed across a large site and that it is more economic to manage a group of houses together than if they are pepperpotted across an area, be it a larger expansion or throughout the established parts of a town. Therefore, Fairview would strongly argue against the 'pepper potting' of residential development.	Social Landlord (RSL) can adequately manage stock that is distributed throughout the site. None of the RSLs consulted on the draft SPD have objected to this policy. It may be possible to cluster some of the affordable housing in large developments anyway, as explained in paragraph 7.28.
Policy SAH/ 8	91 Church Commissioners 335 Mr Ian Smith (Smiths Gore)	4376 Object	Policy conflicts with wording in para 7.28 - the policy requires affordable housing to be distributed throughout a residential development site whereas paragraph 7.28 indicates that it can be in clusters of up to 15 units.	We object to Policy SAH/8 and its supporting text at paras 7.28 to 7.29 for a number of reasons: 1. The policy seems to conflict with the wording in paragraph 7.28 in that the policy requires affordable housing to be distributed throughout a residential development site whereas paragraph 7.28 indicates that it can be in small clusters of up to 15 units; 2. The policy takes no account of the fact that affordable dwellings may be in the form of apartment blocks;	The policy seeks the distribution of affordable housing throughout the site of a residential development, but as explained in paragraph 7.28, this may mean scattering individual units or small clusters. The limit of a cluster is 15 dwellings and such a number would only be appropriate in very large developments, for example where there is an apartment building.

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
	ID / Name	по туре	account of the fact that affordable dwellings may be in the form of apartment blocks. Dispersal of affordable dwellings will result in higher	3. In some situations – there may be an outline planning permission specifying the level of affordable housing and a developer is ready to progress a detailed reserved matters application but the RSL is not in a position to progress its affordable housing. The approach put forward under SAH/8 will simply not work in such circumstances;	negotiate with the Registered Social Landlord to ensure an appropriate sequence and phasing for the development of both market and affordable housing. The unit construction costs should not vary when one developer builds both the affordable and market housing. The management issues cited are not known to occur since a Registered Social Landlord (RSL) can adequately manage stock that is distributed throughout the site. None of the RSLs consulted on the draft SPD have objected to this policy. It may be that a % figure of the total number of units could have been derived, but in the absence of any suggestions in objections it is considered appropriate to retain the maximum cluster size in this SPD.

Item	ID / Name	ID / Typ	oe Summary	Representation	Officer's Recommendation
Policy SAH/ 8	30 Mr Martin Page (D H Barford + Co.)	4406 Observation	In considering distribution of affordable housing, account must be taken of potential delivery complications in terms of land transfer, phasing and timescales. The situation may arise where the main developer will not construct affordable housing, with the prospect for developments remaining incomplete. Affordable housing should generally be concentrated within appropriate clusters.	In considering the distribution of affordable housing, account must be taken of potential delivery complications in terms of land transfer, phasing and timescales. The situation may arise where the main developer will not construct affordable housing, with the prospect for developments remaining incomplete. For practical and common sense reasons, affordable housing should generally be concentrated within appropriate clusters.	The Council seeks pepper- potting to avoid over- concentration of Affordable Housing dwellings in one area of a site, and thus avoid social exclusion. The developer will need to negotiate with the Registered Social Landlord to ensure an appropriate sequence and phasing for the development of both market and affordable housing. It may be possible to cluster affordable housing in large developments anyway, as explained in paragraph 7.28.
Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
Policy SAH/ 9	172 Mr Gareth Ridewood (CPRE Cambridgeshire	3609 Support	Support	Strongly Support	The support is noted.
Policy	30	4407	Additional wording should	Additional wording should be added to	It is up to the developer to

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
SAH/ 9	Mr Martin Page (D H Barford + Co.)	Object	be added to make it clear the Council will not prevent construction of market units where the delivery of affordable housing units may be delayed because of funding complications beyond the control of the developer.	make it clear the Council will not prevent construction of market units where the delivery of affordable housing units may be delayed because of funding complications beyond the control of the developer.	ensure that the timing of permissions and development fits in with the timings required by the Registered Social Landlord. Paragraph 7.30 states that planning conditions will be used to ensure that a specified number of market housing cannot be occupied until the affordable housing sites have been transferred to a RSL. For smaller sites and the first phase of larger developments it is expected that the land for affordable housing should be transferred to the RSL prior to the commencement of the development.
Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
Policy SAH/ 10	Mr Gareth Ridewood (CPRE Cambridgeshire)	3610 Object	definition of exceptional.	We believe all sites should contain affordable housing. Who defines 'exceptional' - there is no clear definition in the SPD	Paragraph 7.32 and paragraph 7.34 attempt to indicate what the exceptional circumstances might be that would result in affordable housing being provided off-site or financial payments made in lieu. These relate to the location of the site or extraordinary financial reasons. There is an error in paragraph 7.34 which refers to paragraph 7.30 instead of

Item	ID / Name	ID / Type	Summary	Representation	Officer's Recommendation
					paragraph 7.32 – amending this as follows will help make the policy clearer: 'The justification may be similar to 7.30 7.32 above'. There is also an error in paragraph 7.33 which refers to phasing principles in Policy 6 which should be Policy SAH/9 – to be amended as follows: 'The Council will also require the phasing of the two developments to be linked, consistent with the principles established in Policy & SAH/9'.